

Agreement reference no.: SDN-01

THE GAVI ALLIANCE  
AND  
THE GOVERNMENT OF SUDAN

---

PARTNERSHIP FRAMEWORK AGREEMENT  
FOR  
VACCINE AND CASH SUPPORT

---



THIS PARTNERSHIP FRAMEWORK AGREEMENT (this "Agreement") is dated as of \_\_\_\_\_ (the "Effective Date") between:

- (1) THE GAVI ALLIANCE, an independent non-profit foundation within the meaning of Articles 80 to 89 of the Swiss Civil Code with a registered address at 2 Chemin des Mines, Geneva, 1202 ("GAVI"); and
  - (2) THE GOVERNMENT OF SUDAN (the "Country"), as represented by [the Federal Ministry of Health, and the Ministry of Finance (the "Government"),
- (each, a "Party" and, together, the "Parties").

#### INTRODUCTION:

(i) GAVI supports countries to introduce new vaccines and expand the reach of immunisation services. The Government is committed to and considers immunisation to be a core component in its national health plan. GAVI seeks to align its support behind such national immunisation and health plans.

(ii) From time to time, the Government may be invited to submit an application to GAVI requesting it to provide vaccine and/or cash support for its immunisation activities and strengthening of its health systems. If the Government submits an application, GAVI will review and may indicate its intention to support the programme set out in such application by endorsing a multi-year budget for the entire programme and, subject to funding availability and satisfactory performance by the Country, approve one or more amounts of support for such programme for its duration.

(iii) The Parties are entering into this Agreement to set out the terms and conditions that will govern all current and future programmes as described in this Agreement.

(iv) Each time GAVI approves an initial amount of support under a multi-year budget of a programme, GAVI will set out the programme terms in a decision letter prior to the start of the programme. Such programme terms set out in the decision letter will be updated upon each subsequent approval (and any subsequent amendments) of an amount of support under the programme.

**IT IS AGREED** as follows:

#### **1. Definitions and interpretation**

All defined terms used in this Agreement (including the Annexes and Decision Letters) are set out in Annex 1, unless otherwise defined or stated in this Agreement.

#### **2. Purpose of this Agreement**

This Agreement sets out the terms and conditions that apply to all current and future Programmes undertaken by the Government and funded by GAVI during the term of this Agreement.

**4.3. Notification of Decision Letter**

GAVI shall send each Decision Letter of a Programme to the Government after approval by GAVI of the Annual Amount(s). Unless the Government notifies GAVI of any disagreements with the Decision Letter within thirty (30) calendar days of its receipt by the Government, the Government shall be deemed to have accepted the Programme Terms as of the date of the notification as set out in the Decision Letter.

**4.2. Adjustments to Annual Amounts**

GAVI shall use its reasonable endeavours to make available support to the Government according to the amounts and timing notified to the Government in a Decision Letter. However, GAVI reserves the right to adjust the amount and timing of any Disbursement of support and/or to Disburse an amount that is different from the amount stated in the Decision Letter following the delivery to the Government of the Decision Letter. This may occur as a result of various reasons, including, without limitation, changes in the needs of the Country, prequalification status of the vaccines and vaccine prices in the global market, vaccine supply availability, underlying assumptions made by GAVI when determining the Annual Amount, funding availability and oversupply or undersupply of vaccines to the Country. Following such adjustment, GAVI shall notify the Government of such changes as soon as possible.

**4. Annual Amounts**

**4.1. Annual Amounts**

Subject to funding availability and satisfactory performance by the Country, GAVI may approve one or more Annual Amounts under the Programme Budget annually or on a periodic basis during the Programme Duration to fund a Programme. Following approval of an initial Annual Amount under a Programme, GAVI shall prepare and send a Decision Letter to the Country representative(s) setting out the Programme Terms of such Programme. Following each approval of a subsequent Annual Amount under such Programme, GAVI shall issue a further Decision Letter reflecting the Programme Terms and send that Decision Letter to the Country.

**3. Programme Budget**

GAVI may from time to time endorse a Programme Budget for a Programme for its Programme Duration. Such endorsement of a Programme Budget is only an indication of GAVI's intention to make available such amount to support the Programme during the Programme Duration and is also subject to funding availability. Such endorsement of Programme Budget does not constitute an obligation, liability or commitment of GAVI to make available any amount to the Country.

accepted the Programme Terms as of the date of the notification as set out in the Decision Letter.

## **5. Disbursement Conditions**

The approval and Disbursement of any vaccines and related supplies and/or funds by GAVI pursuant to this Agreement shall be subject to the Disbursement Conditions set out in Annex 2 being satisfied in relation to such approval and Disbursement.

## **6. Co-financing obligations**

Where relevant, the Government shall fulfil all co-financing obligations applicable to the provision of funding by GAVI pursuant to this Agreement either by making the Co-Financing Payments (if self-procurement does not apply) or purchasing the required number of doses of vaccines set out in the relevant Decision Letter(s).

## **7. Programme documentation**

### **7.1. Annexes**

All Annexes attached to this Agreement (as modified from time to time under Clause 17.6 of this Agreement) shall form part of this Agreement, including the following:

- (a) Annex 1: Definitions and interpretation
- (b) Annex 2: Additional provisions related to Programmes
- (c) Annex 3: Transparency and Accountability Policy
- (d) Annex 4: Co-Financing Policy
- (e) Annex 5: Vaccine Introduction Grant Policy

### **7.2. Decision Letter**

All provisions of this Agreement shall govern and apply to all Programme(s) and Decisions Letter(s) between the Parties, unless otherwise modified or stated in the relevant Decision Letter(s). Each Decision Letter shall form an integral part of and amend the provisions of this Agreement. Any changes to a Programme approved by GAVI shall be notified to the Country and such changes shall be reflected in a following Decision Letter.

### **7.3. GAVI policies and documents**

The Government shall comply with all policies, guidelines and processes of GAVI that are relevant to the Programmes which shall form part of this Agreement. GAVI may issue additional Programme related policies, guidelines or processes that shall apply to this Agreement after the Effective Date in accordance with Clause 17.6 of this Agreement. All Programme related policies, guidelines and processes shall be available on GAVI's official website and/or sent to the Government.

### **7.4. Inconsistency between the documents**

In the event of any inconsistency between this Agreement and any Annexes, the terms of the Annex shall govern. In the event of any inconsistency between this Agreement or any Annexes and a Decision Letter, the terms of the Decision Letter shall govern.

## **8. Representations**

### **8.1 Representations by the Government**

The Government represents to GAVI that:

(a) Legal capacity and necessary power: The persons entering into this Agreement and any related documents have full power, authority and legal capacity to execute and deliver this Agreement and any related documents and to conduct the activities contemplated under the Programmes on behalf of the Government.

(b) Compliance with laws: This Agreement constitutes a legal, valid and binding obligation of the Government, enforceable against it in accordance with its terms. The activities under the Programmes are operated in compliance with applicable laws.

(c) No claims or investigations: There are no claims, investigations or proceedings in progress, pending or (to its knowledge) threatened against the Government, officials or individuals in charge of or working on the Programmes which, if determined adversely, would have a material adverse impact on the implementation of the Programmes.

(d) Accuracy of information: All information that is provided to GAVI including, its applications, progress reports, any supporting documentation, and other related operational and financial information or reports, is accurate and correct as of the date of the provision of such information.

(e) Absence of certain events: No actual or suspected breach of obligations by the Government under this Agreement has occurred and is continuing.

### **8.2 Representations repeated**

The representations by the Government set out in Clause 8.1 shall be deemed to be repeated on the date of any Disbursement of supplies and funds under this Agreement by reference to the facts and circumstances then existing.

## **9. No Liability**

The Country shall be solely responsible for any liability that may arise in connection with: (i) the implementation of any Programmes in the Country; and (ii) the use or distribution of vaccines and related supplies after title to such supplies has passed to the Country. Neither Party shall be responsible for any defect in vaccines and related supplies, which remain the responsibility of the relevant manufacturer. GAVI shall not be responsible for providing any additional funding to replace any vaccines and related supplies that are, or became, defective or disqualified for whatever reason.

Unless otherwise agreed with GAVI, the Government shall maintain, where available at a reasonable cost, all risk property insurance on the Programme assets (including vaccines and vaccine related supplies) and comprehensive general liability insurance with financially sound and reputable insurance companies. The insurance coverage shall be consistent with that held by similar entities engaged in comparable activities.

#### **11. Indemnity**

Subject to Clause 9 of this Agreement, the Country shall defend and indemnify GAVI and its present and former officers, directors, employees and agents, and hold it and them harmless from and against any losses, costs, claims, expenses, liabilities, demands, damages and fees incurred by it and them (including reasonable fees of counsel) arising from any claim, action or dispute brought in connection with the Programmes or the supply of vaccines and related supplies of the provision of funding under this Agreement.

#### **12. Duration**

This Agreement shall remain effective until all Programmes have expired under it and the Country is no longer receiving GAVI support, or earlier, if GAVI terminates this Agreement by written notice to the Government, such termination being effective as from the date set out in the notice from GAVI.

#### **13. Anti-corruption**

The Government shall ensure that any practice that is or could be construed as an illegal or corrupt practice in the Country shall not occur in connection with any Programmes. The Government shall not, and shall ensure that its employees, representatives, agents, beneficiaries, or any other person working for or on its behalf shall not offer, give, receive or solicit, directly or indirectly, gratuities, favours, gifts or anything else of value or benefit: (i) in connection with any procurement process related to any Programmes; (ii) to influence the action of any person in relation to endorsement or approval of funding under this Agreement; (iii) to influence improperly the activities relating to the implementation of any Programmes; or (iv) to influence the selection of vaccines from a particular vaccine manufacturer. The Government shall require any entities with which it enters into any sub-grant agreements to impose similar obligations on sub-grantees.

#### **14. Anti-terrorism and money laundering**

The Government shall ensure that no funds are used: (i) to support or promote violence, war or the suppression of the general populace of any country, aid terrorists or terrorist activities, conduct money laundering activities or fund organisations or individuals associated with terrorism or that are involved in money-laundering activities; or (ii) to pay persons or entities, or import goods, if such payment or import, to the Government's knowledge or belief, is prohibited

Any dispute, controversy or claim ("Dispute") between the Parties arising out of or in connection with this Agreement or any Decision Letter that is not settled amicably within a period of four (4) weeks from the date when the Dispute is first notified to the other Party, shall be submitted to arbitration at the request of either Party. The arbitration shall be conducted in accordance with the then-current rules of the United Nations Commission of International Trade Law ("UNCITRAL Arbitration rules"). For any Dispute for which the amount at issue is US\$100,000 or less, there shall be one arbitrator appointed by GAVI. For any Dispute for which the amount at issue is greater than US\$100,000 GAVI and the

**17.2. Settlement of disputes**

The terms of this Agreement shall be interpreted and applied in accordance with their true meaning and intended effect independently of any system of national law, whether federal or state law.

**17.1. Interpretation of provisions in this Agreement**

**17. General provisions**

GAVI shall remain the exclusive owner of all Intellectual Property Rights of GAVI, to the extent they are relevant to the arrangements contemplated by this Agreement in existence at the Effective Date. GAVI hereby licenses to the Government free of charge and on a non-exclusive, worldwide basis such of such Intellectual Property Rights belonging to GAVI as are necessary to enable the Government to implement or operate the Programmes, or to use the name or any stylised representations of GAVI. Upon termination of this Agreement, this licence will automatically terminate without any further action on the part of GAVI and the Government shall immediately cease using such Intellectual Property Rights.

**16. GAVI Intellectual Property Rights**

The GAVI funds provided under this Agreement shall not be used to pay any taxes, customs, duties, toll or other charges imposed on the importation of vaccines and related supplies. The Government shall use its reasonable efforts to set up appropriate mechanism to exempt from duties and taxes all purchases made locally and internationally with GAVI funds.

**15. Taxes**

by a decision of the United Nations Security Council taken under Chapter VII of the Charter of the United Nations, including under United Nations Security Council Resolution 1373 and related resolutions. The Government shall require any entities with which it enters into any sub-grant agreements to impose similar obligations on such sub-grantees. If during the course of this Agreement, the Government discovers any link whatsoever between Programmes and/or funds provided by GAVI under this Agreement with any organisations or individuals associated with terrorism, it shall inform GAVI in writing immediately.



Government shall each appoint one arbitrator, and the two arbitrators so appointed shall jointly appoint a third arbitrator who shall be the chairperson. If either Party fails to appoint an arbitrator, the appointing authority shall instead be the President of the Swiss Arbitration Association. The arbitration proceedings shall take place in Geneva and shall be conducted in English and, when requested by the Government, in French. The Parties agree to be bound by any arbitration award, as the final adjudication of any Dispute.

**17.3. No waiver of privileges and immunities**

Nothing contained in or relating to this Agreement shall be deemed a waiver, express or implied, of any of the privileges and immunities of GAVI and no provision of this Agreement shall be interpreted or applied in a manner, or to an extent, inconsistent with those privileges and immunities.

**17.4. Survival**

Clauses 5, 6, 9, 11, 13, 14, 16 and 17 shall survive the expiry or termination of this Agreement.

**17.5. Entire agreement**

This Agreement (and all Annexes) and Decision Letter(s) represent the entire agreement between the Parties with respect to the subject matter of this Agreement and supersede all prior communications, understandings and agreements between the Parties with respect to such subject matter, whether oral or written.

**17.6. Modification of this Agreement**

No modification of this Agreement (except for the Annexes and Decision Letters attached to this Agreement) shall be valid except in writing and signed by the Parties. GAVI may add or delete Annexes or modify the terms in the Annexes to this Agreement and such additions, deletions and modifications shall apply to the Government as of the date of notification to it of such changes. If the Government does not agree with any of the changes proposed by GAVI in the Annexes, it shall notify GAVI of any disagreements within thirty (30) calendar days of notice of such changes. Notwithstanding Clause 17.2, if the Parties fail to resolve any disagreements under this Clause within a reasonable period of time, either Party shall have the right to terminate this Agreement.

**17.7. Successors and assignments**

This Agreement shall be binding on the successors and assigns of each Party and the Agreement shall be deemed to include the Party's successors and assigns. However, no assignment or transfer by the Government of its rights or obligations under this Agreement shall be effective without the prior written consent of GAVI.

**17.8. Signing authorities**



Date: 17.11.2013

Title: Minister

Name (Print): Ali Mahmoud

By (Sign): [Signature]

THE MINISTER OF FINANCE

Date: 02.11.13

Title: Minister



Name (Print): Bahar Elwan

By (Sign): [Signature]

HEALTH

THE FEDERAL MINISTER OF

On behalf of the government of Sudan

Date: 10-12-2013  
Title: GAVI Alliance  
Country Programmes  
Managing Director  
Name (Print): Hind Khatib-Othman

By (Sign): [Signature]

GAVI ALLIANCE

On behalf of the GAVI Alliance

In witness whereof, the duly authorised representatives of the Parties have entered into this Agreement as of the Effective Date.

Unless expressly stated to the contrary, no part of this Agreement shall create any rights in favour of any third party that is not a Party to this Agreement which shall impose any obligation on, or be enforceable against GAVI.

17.10. Exclusion of Third Party Rights

This Agreement may be executed in one or more counterparts, which shall have the same effect as if the signatures on the counterparts were on a single copy of this Agreement.

17.9. Counterparts

Where requested by GAVI, the Government shall provide satisfactory evidence of the authority of the persons authorised to sign this Agreement.

**Vaccine Introduction Grant** means an amount provided by GAVI to support the activities involved in the introduction of a new vaccine in the Country; and

**Vaccine Introduction Grant Policy** means the Vaccine Introduction Grants and Operational Support Policy of GAVI attached as Annex 5 (as amended from time to time);

**WHO** means the World Health Organization.

## **2. Interpretation**

For the purpose of this Agreement, “this Agreement”, where the context requires, shall include all the Annexes and Decision Letters.

ANNEX 2

Additional provisions related to Programmes

Section A: General Terms

1. Disbursement Conditions

In relation to each approval and Disbursement under a Programme, the following Disbursement Conditions shall apply:

- (a) Sufficient funding: GAVI has determined that it has sufficient funds to make the Disbursement at the relevant time;
- (b) Satisfactory performance: GAVI is satisfied that the Country has performed its obligations under this Agreement and Decision Letters;
- (c) Guidelines and policies: the Government has complied with requirements set out in GAVI's guidelines and policies available in forms of applications, progress reports, other templates and on GAVI's official website, in a manner satisfactory to GAVI;
- (d) Clarifications and elaborations: the Government has submitted any clarifications as requested by GAVI in the relevant Decision Letter(s) of the Programme in relation to its application and Annual Progress Reports, in a timely manner and satisfactory to GAVI;
- (e) Co-financing: where the Government is required to make Co-financing Payments, the Government has satisfied its co-financing obligations for the prior calendar years under the Programme in accordance with this Agreement, the Co-financing Policy and the relevant Decision Letter(s);
- (f) Documents: the Government has submitted to GAVI all documents or information, including audit reports, records or accounts required under this Agreement (including the Annexes) and otherwise as requested by GAVI from time to time in relevant Decision Letter(s) or through other communication, in a timely manner and satisfactory to GAVI;
- (g) No breach: GAVI is satisfied that suspension or termination, including as a result of Misuse, of any Programme will not have a negative impact on the implementation of the relevant Programme;
- (h) TAP Policy: (for cash Disbursed by GAVI for any Programme) the Government has complied with the then-current requirements under the TAP Policy and Financial Management Requirements (if agreed) as set out in an annex to this Agreement;
- (i) Financial statements and external audits: (for cash Disbursed by GAVI for any Programme) the Government has complied with the then-current requirements of GAVI relating to monitoring and evaluation, the provision of financial statements and the performance of external audits; and
- (j) Other conditions: the Government has satisfied all other conditions set out in the relevant Decision Letter(s) and other parts of this Agreement.

2. Decision Letters

### **2.1. Form of Decision Letter**

Each Decision Letter shall set out the Programme Terms of a single Programme, the form of which will be provided by GAVI from time to time.

### **2.2. Amendments to Decision Letters and Programmes**

GAVI may amend the amount and duration of support to be provided under a Programme, including the Programme Budget, Annual Amount, Co-Financing Payment and Programme Duration, and the Programme Activities of a Programme and will reflect such amendments in a following Decision Letter. The Government may also request any significant changes to the Programme Terms by notifying GAVI in its Annual Progress Report of such proposed changes which shall be considered by GAVI in accordance with its guidelines.

## **3. Application of Agreement to all Programmes**

### **3.1. Existing and future Programmes**

The terms and conditions of this Agreement (including the Annexes) and the relevant Decision Letter(s) shall apply to all future disbursements to be made after the Effective Date of this Agreement under existing and future Programmes being undertaken by the Government at the Effective Date of this Agreement as well as afterwards during the term of this Agreement.

### **3.2. Pre-existing Programmes**

In relation to disbursements that were made prior to the Effective Date under Programmes that are in progress at the Effective Date of this Agreement, this Agreement shall apply to:

- (a) all activities to be undertaken by the Government after the Effective Date of this Agreement; and
- (b) all amounts of funding and supplies that have been Disbursed but have not been used or committed to be used as at the Effective Date of this Agreement.

For the avoidance of doubt, all future application of funding and vaccines under such existing Programmes will only be used and all future funding to be provided will only be Disbursed in accordance with the terms and conditions of this Agreement.

Any terms and conditions applicable to any past disbursements under existing Programmes that are inconsistent with the terms in this Agreement as set out above are hereby varied by mutual agreement between the Parties, as of the Effective Date.

### **3.3. Transition Arrangements for Monitoring and Reporting**

Notwithstanding the above, any additional monitoring and reporting obligations contained in this Agreement (including the Annexes and the relevant Decision Letter(s)) shall only apply with effect from the beginning of the next reporting period after the Effective Date of this Agreement.



4. **Civil Society Organisations**

In addition to the Government, GAVI may award grants to other entities either through the Government or directly to entities for activities such as to strengthen coordination and civil society representation and implement health systems strengthening programmes in the Country. The Government shall cooperate as appropriate with such other entities to realise the benefits of all GAVI supported programmes in the Country from time to time, including civil society organisations.

5. **Sub-Grantees**

The Government may provide GAVI funds to other entities to carry out the GAVI supported programmes under this Agreement (the "Sub-Grantees"). If the Government provides GAVI funds to Sub-Grantees, the Government acknowledges and agrees that providing GAVI funds to Sub-Grantees does not relieve the Government of its obligations and liabilities under this Agreement or from the obligation to ensure that GAVI funds are used only for the purposes envisaged by this Agreement and not otherwise, and that such funds are not Misused. The Government is responsible for the acts and omissions of its Sub-Grantees in relation to the GAVI supported programmes as if they were the acts and omissions of the Government. The Government shall ensure that the Sub-Grantees comply with this Agreement (including the Annexes and the relevant Decision Letter(s)), in particular, under Section C of this Annex and GAVI policies and guidelines relating to use and management of GAVI funds.

6. **Country information and data**

In order to allow GAVI to make informed decisions related to the Country's health systems, supply chain (including cold chain) and GAVI's activities, GAVI needs to have access to Country related information and data that could be relevant to GAVI's assessment of applications and monitoring of Programmes and progress. To facilitate this, the Government hereby agrees and consents to the sharing by GAVI's partners (including WHO, UNICEF, PAHO), bilateral donors, the Country's Auditor General, external auditors and other entities that conduct coverage surveys and cold chain assessments (the "Entities") any of the Government's documents, reports, statements, data and information (including confidential information and data), such as evidence related to co-financing payments and vaccine arrival reports, as well as the Entities' analyses and reports generated from or containing country information and data (including Post Introduction Evaluations and Effective Vaccine Management Assessments, improvement plans and all related documents).

## Section B: Vaccine and cash support

### 7. Vaccine support

GAVI may approve funding for the purchase of vaccines and related supplies for immunisation programmes of the Country under its New and Underused Vaccines (NVS) programme and/or such other programmes as GAVI may support from time to time.

**8. Vaccine Introduction Grant**

GAVI may provide Vaccine Introduction Grant(s) under a Programme to the Country in accordance with the Vaccine Introduction Grant Policy. GAVI's funding is not intended to cover all costs related to introduction of a new vaccine in the Country. GAVI shall provide such funding on the understanding that any costs related to introduction of a new vaccine in the Country not met by GAVI shall be met by the Government. GAVI shall notify the Government of the amount of the Vaccine Introduction Grant in the relevant Decision Letter of a Programme. The Government shall report on the use of the Vaccine Introduction Grant(s) in the relevant Annual Progress Report(s).

**9. Procurement through an agency**

The following provisions shall apply where UNICEF (acting as the Procurement Agency for GAVI and Government's procurement agent), PAHO or another agency acts as the procurement agency for GAVI for procuring and delivering vaccines and related supplies under a Programme (the "Procurement Agency"):

- (a) GAVI shall Disburse the relevant funding to the designated Procurement Agency;
- (b) for the purchase of the co-financed supplies, the Country shall pay any Co-Financing Payments directly to the designated Procurement Agency as agreed in any Procurement Services Memorandum of Understanding between them;
- (c) the Procurement Agency shall conduct the procurement of vaccines and related supplies supported by GAVI according to the Procurement Agency's rules and any relevant agreement concerning such procurement;
- (d) the Country shall receive such supplies directly from the Procurement Agency;
- (e) the Country agrees to the Procurement Agency sharing information with GAVI on the status of purchase of the co-financed portion of the vaccines and related supplies;
- (f) the Country shall keep in contact with the Procurement Agency to understand the availability of the supplies and eventually to prepare the schedule of their deliveries; and
- (g) GAVI shall not be held responsible for any consequences arising from the delay in procurement or delivery of vaccines and related supplies to the Country.

**10. Self-procurement**

**10.1. Cash in lieu of supplies**

GAVI may approve the provision of cash in lieu of vaccines and related supplies to allow the Government to procure such supplies through their own procurement

(a) The Government shall only procure auto-disable syringes that are pre-qualified under WHO's Performance, Quality and Safety system.

**10.6. Quality criteria for self-procured auto-disable syringes and disposal boxes using GAVI support**

The Government shall only procure vaccines using GAVI support that: (i) are from the WHO pre-qualified list of vaccines; (ii) in the case of locally-produced vaccines purchased directly from the manufacturer, are licensed by the relevant National Regulatory Authority (NRA) which has been assessed as fully functional by WHO; or (iii) are licensed according to WHO's definition of quality vaccines (e.g. as described in WHO's Technical Report Series) by fully functional NRAs as assessed by WHO in the countries where the vaccines are manufactured and purchased.

**10.5. Quality criteria for self-procured vaccines using GAVI support**

Where the Co-Financing Policy applies to the Country and the Government procures its own vaccines, it shall also comply with its co-financing obligations. The Government must submit to GAVI satisfactory evidence that it has purchased its co-financed portion of the vaccines and related supplies, including by submitting invoices or receipts to GAVI.

**10.4. Co-financing**

If the Government's negotiated price with the suppliers is higher than the UNICEF weighted average or estimated price, the Government shall pay the difference in order to purchase sufficient vaccines to reach the target population associated with the Programme. If the negotiated price is lower than the UNICEF weighted average or estimated price, the Government may use the excess funds in immunisation programmes and shall report the use of such funds to GAVI in the relevant Annual Progress Report.

**10.3. Difference between negotiated and estimated prices**

Prior to Disbursement of Annual Amounts for Cash In Lieu of Supplies, GAVI shall conduct a review of the procurement mechanism proposed by the Country in its application to assess whether it satisfies generally acceptable procurement standards and to provide recommendations on minimum reporting requirements and improvements (if needed). The Government shall ensure that the vaccines and related supplies are purchased as soon as possible as stated in this Agreement and Decision Letter(s).

**10.2. Self-procurement mechanism**

agency ("Cash In Lieu of Supplies"). The Annual Amount for such Cash In Lieu of Supplies shall be based on the equivalent value to the UNICEF weighted average or estimated prices for such vaccines. Such Annual Amounts shall be notified to the Government in the relevant Decision Letter.



- (b) For syringe and needle disposal boxes the Government shall either: i) procure boxes that appear on the relevant WHO list of prequalified products; or ii) submit to GAVI a certificate of quality issued by a relevant national authority.

**10.7. Quality criteria for self-procured vaccines, auto-disable syringes, and disposal boxes using co-financing funds**

GAVI strongly encourages countries self-procuring co-financed products to ensure they are of WHO-defined assured quality, such as those on the WHO list of pre-qualified products or as otherwise described in paragraphs 10.5 and 10.6 above.

**11. Operational costs for campaigns**

For certain types of vaccines, GAVI may provide additional funding to support the operational costs for campaigns in the Country related to such vaccines in accordance with the Vaccine Introduction Grant Policy, which support shall be Disbursed in cash to the Government, WHO and/or UNICEF. Such funding shall be used and applied to fund the Programme Activities and the information on the amount of support will be communicated to the Government in a Decision Letter. GAVI's funding is not intended to cover all operational costs for campaigns. GAVI shall provide such funding on the understanding that any operational costs for campaigns not met by GAVI shall be met by the Government. The Government shall report on the use of the funding for operational costs in the relevant Annual Progress Report(s).

**12. Safety of injections**

The principles of the WHO-UNICEF-UNFPA joint statement on safety of injections (WHO/V&B/99.25) shall apply to all immunisation services under the Programme(s).

**13. Other charges and fees**

The Co-Financing Payments set out in a Decision Letter indicate the Country's contribution towards the costs for the vaccines and related injection safety devices and any freight charges. The Country should be aware that the Co-Financing Payments do not include the costs and fees of the relevant Procurement Agency, such as contingency buffer and handling fees. Information on these extra costs and fees will be provided by the relevant Procurement Agency as part of the cost estimate to be requested by the Country.

**14. Cash support**

GAVI may approve funding for Programmes that contribute to the strengthening of the capacity of integrated health systems to deliver immunisation in the Country, including by contributing to the resolving of the major constraints to deliver immunisation, increasing equity in access to services and strengthening civil society engagement in the health sector and/or such other programmes as

GAVI has the right to conduct independent monitoring, evaluation, impact assessment, studies and research of relevant Programme(s) with or without engaging any third party. The Government shall facilitate such process (a) by ensuring that GAVI and any authorised representatives or agents shall have access at all times to relevant personnel, documents and facilities; and (b) by providing necessary approvals and assistance with logistics. The Government shall also cooperate with GAVI to provide information reasonably requested by GAVI to

#### 17. Monitoring and evaluation

The Government's use of GAVI's vaccine and cash support is subject to strict performance monitoring. GAVI seeks to use the Government reports and existing country-level mechanisms to monitor performance. The Government shall monitor and report on the use of vaccines and related supplies and the funds provided by GAVI stating the progress made towards achieving the objectives of the Programme(s) during the preceding year by submitting the Annual Progress Report(s). The Government shall also share their internal management reports on the use of funds on a quarterly or periodic basis with GAVI. The Government shall also submit all documents and reports that are required to be submitted as part of the Annual Progress Reports and country applications. For certain cash support, GAVI shall monitor and review annually the progress made in the Country towards the funded objectives of the Programme(s) by participating in the annual health sector review through existing country-level mechanisms. The Government shall submit all documents relevant to annual health sector reviews as requested by GAVI.

#### 16. Monitoring and reporting

The Government and GAVI have agreed an aide memoire with an effective date of 24 December 2012 (attached as an annex to this Agreement) in relation to GAVI's funds pursuant to the TAP Policy which shall form part of the Financial Management Requirements under this Agreement.

(applicable).

The Government shall comply with the terms and implement the measures set out in the Financial Management Requirements by the timelines set out in therein (if

#### 15. Financial Management Requirements

##### Section C: Management and use of GAVI funds and supplies

GAVI may support from time to time. If the Government receives any performance based funding from GAVI, the Parties will agree on the performance indicators, means of measurement and monitoring process for such Programme which will be attached as an annex to the relevant Decision Letter.

conduct monitoring, evaluation, impact assessment, studies and research related to the Programmes after the Country no longer receives GAVI support.

#### **18. GAVI's use of information**

Where GAVI has obtained or created information pursuant to this Agreement including without limitation information obtained or created pursuant to paragraphs 6, 16 and/or 17 of this Annex 2, GAVI may disclose or publish such information to such third parties as may be deemed by GAVI as having a need to know such information where such information relates to the performance of a Programme and/or, in the opinion of GAVI, the operation of GAVI's objectives from time to time.

#### **19. Management and use of funds**

In respect of all GAVI provided funds, the Government shall comply with GAVI requirements on the use and management of cash, including the following:

- (a) the Government shall use the cash solely to fund Programme Activities;
- (b) the Government shall ensure that the funds are prudently managed in accordance with the TAP Policy and Financial Management Requirements;
- (c) in the case of cash in lieu of supplies, funds shall be used to purchase the vaccines in accordance with the self-procurement mechanism set out in the Country's application as reviewed and approved by GAVI and managed in accordance with all guidelines, procedures, standards, reporting requirements and recommendations (if any) on self-procurement mechanisms and in accordance with this Agreement and the relevant Decision Letter(s); and
- (d) the Government shall not apply any cash received from GAVI to satisfy its co-financing obligations.

#### **20. Misuse of funds and supplies**

##### **20.1. Misuse of funds and supplies**

In respect of all funds and vaccines and related supplies provided to the Government under the Programme(s), the Government shall comply with obligations and requirements on the use of such funds and supplies, including the following:

- (a) the Government shall use the funds and vaccines and related supplies received from GAVI under a Programme for the sole purpose of carrying out the Programme Activities of such Programme;
- (b) the Government shall ensure that there is no misuse or waste of, or corrupt, illegal or fraudulent activities involving the funds and vaccines and related supplies; and
- (c) the Government shall ensure that all expenses relating to the use or application of funds are properly evidenced with supporting documentation sufficient to permit GAVI to verify such expenses.

### 22.3. Costs of investigation

The Government shall also provide a safe working environment for, and ensure the personal safety of, those carrying out the investigations and audits. The Government shall use its best endeavours to pursue any individuals or entities involved in illegal or unlawful activities in accordance with the laws of the Country and inform GAVI on the outcome of any cases.

(c) the premises or facilities of the Government where the Programme Documents are held or activities under the Programme(s) are carried out.

(b) all relevant personnel of the Government; and

“Programme Documents”;

(a) books, records, statements, electronic files or other documentation related to the Programme(s) held by the Government or by any other entities (the

have access at all times to:

and/or audit and ensure that GAVI and its authorised representatives or agents, and its authorised representatives or agents in relation to any GAVI investigation The Government and all its relevant personnel shall cooperate fully with GAVI

### 22.2. Process for investigation and audit

GAVI may conduct an investigation and/or audit at any time in a Country through its own authorised representatives or agents to investigate the use of GAVI provided funds, to verify financial management systems of the Government as required under the TAP Policy, and to conduct an external audit pursuant to paragraph 24 below.

### 22.1. GAVI's right to conduct investigations and audits

## 22. Investigations

After a Programme expires, any assets bought by the Country using GAVI funds during a Programme shall continue to be used by the Country in accordance with the original Programme Activities and/or immunisation activities in the Country.

### 21. Programme assets

The Government shall immediately inform GAVI when it becomes aware of any potential or actual Misuse in connection with any Programmes.

### 20.3. Notification by the Government

GAVI shall have the right in its absolute discretion but acting reasonably to determine whether GAVI's funds have been used solely to fund the Programme Activities or whether they have been Misused (in full or in part).

### 20.2. GAVI determines Misuse

If the Government fails to comply with any of the above, such event shall be a “Misuse” (and “Misused” shall be construed accordingly).

If there is any material Misuse, GAVI reserves the right to be reimbursed by the Government for up to 100% of the reasonable costs incurred in the investigation by GAVI to be determined on a case-by-case basis depending on the facts and circumstances relating to such Misuse.

### **23. Records and expenditures**

The Government shall maintain accurate and separate accounts and records of each of the Programmes prepared in accordance with internationally recognised standards that are sufficient to establish and verify accurately the costs and expenditures under the Programmes. The Government shall maintain such accounts and records and any other supporting documents evidencing expenses made with GAVI's funds according to the Country's fiscal requirements for a minimum of five (5) years after the completion of a Programme. In the event where GAVI provided funds are pooled with other sources of funding, accounts and records will equally be maintained for the pooled funds.

### **24. External audits**

Unless otherwise specified, the Government shall submit to GAVI audit reports of the accounts holding the GAVI provided funds within one year of the close of each financial year. In order to produce such audit reports, GAVI may, at its option, jointly with the Government be involved in: (i) selecting one or more external auditors; and (ii) determining their terms of reference. In addition, GAVI reserves the right to commission an external audit of the accounts by an independent audit firm at any time, including after a Programme has expired, at its own cost. The external audit report should be compliant with the latest version of international auditing standards of the International Auditing and Assurance Standards Board (IAS).

### **25. Disbursements of funds**

#### **25.1. Bank accounts**

The following provisions shall apply to the funds Disbursed to the Government:

- (a) funds in the possession of the Government shall remain, to the extent practicable, in an interest-bearing bank account at a reasonable commercial rate available in the Country until they are used for the Programme(s);
- (b) funds are deposited in a reputable bank in the Country which is fully compliant with all applicable local and international banking standards and regulations, including capital adequacy requirements;
- (c) the Government shall carry out all necessary due diligence on the designated bank account to ensure that it complies with (a) and (b) above;
- (d) the Government shall provide the details of a bank account satisfying the above requirements in the name of the Government into which funds are normally held;
- (e) GAVI shall reserve its right to request any changes to the bank and bank account to be used by the Government; and

(f) at all times, funds are held in cash and may be withdrawn at any time, in full, upon demand.

## 25.2. Interest

Any interest on the funds disbursed by GAVI to the Government shall be accounted for and used solely for Programme purposes.

## 25.3. Loss of funds

The Government shall be responsible for any loss of funds held at the bank for whatever reason, including insolvency of the bank or mismanagement of funds at the bank and shall replenish such lost funds as soon as possible after the event.

## 26. Currency

Any Disbursement of funds to the Government by GAVI shall be in US dollars or any other currency as approved by GAVI.

## 27. Excess funds and/or supplies

If the Government has any excess funds and/or supplies that have not been used by the Government during the Programme Duration for a Programme, it shall return such funds and/or supplies to GAVI in accordance with paragraph 29 of this Annex.

## 28. Suspension or termination

### 28.1. Events of suspension

GAVI may suspend, in whole or in part, its funding to one or more Programmes to the Country if:

(a) (for vaccine support) the Country has not fulfilled its co-financing obligations under the Co-Financing Policy, this Agreement and the relevant Decision Letter(s);

(b) there is any suspected or actual Misuse in connection to a Programme;

(c) the Government has failed to perform any of its obligations under this Agreement and any Decision Letters;

(d) any representation made by the Government proves to have been incorrect or misleading; and

(e) GAVI has determined that a situation has arisen which makes it improbable that the Programme(s) can be carried out successfully.

### 28.2. Effect of suspension

Such suspension shall continue until: (i) GAVI is satisfied that the reason for the suspension no longer exists; or (ii) GAVI decides to terminate this Agreement in accordance with paragraph 28.4 of this Annex. Any portion of this Agreement or a Programme not suspended shall remain in full force and effect. Any funds previously provided by GAVI to the Government shall not be accessed or used by the Government during any period of suspension.

**28.3. Default due to Co-Financing Payments**

During the period in which the Programmes have been suspended under paragraph 28.1(a) above, the Country shall not be eligible to submit applications to GAVI for new vaccines and shall cooperate fully with GAVI to work towards complying with its obligations under the Co-Financing Policy.

**28.4. Events of termination**

GAVI may terminate, in whole or in part, this Agreement or one or more Programmes to the Country if:

- (a) there is an actual Misuse in connection with a Programme and the Government has failed to take timely and appropriate action to address such Misuse to the satisfaction of GAVI;
- (b) the Government has materially failed to perform any of its obligations under this Agreement and any Decision Letters;
- (c) any representation made by the Government proves to have been incorrect or misleading in any material respect; and
- (d) GAVI has determined acting reasonably that a situation has arisen which makes it improbable that the Programme(s) can be carried out successfully.

**28.5. Effect of termination**

Any portion of this Agreement or Programme(s) that is not terminated shall remain in full force and effect.

**29. Return of funds**

**29.1. Events for returning funds**

Notwithstanding the availability or exercise of any other remedies under this Agreement, GAVI may require the Government to return to GAVI any funds in the currency in which they were Disbursed by GAVI or, in the case of vaccines that are subject to Misuse, require the Government to take any appropriate remedial action under a Programme in any of the following circumstances:

- (a) GAVI has Disbursed an amount to the Government in error;
- (b) there has been a Misuse;
- (c) this Agreement or a Programme has been terminated or suspended; or
- (d) the Government has funds that it has not used within the relevant Programme Duration.

**29.2. Method for returning funds**

The Government shall return such funds, unless otherwise decided by GAVI, in US dollars within sixty (60) days after the Government receives the request for return of funds from GAVI, and shall pay such funds to the account as notified by GAVI.

**30. Equal access to immunisation**

The Country shall endeavour to progressively carry out its Programme(s) under the principles and objectives of GAVI's Gender Policy (as updated from time to time) in order to promote gender equality in immunisation and related health services. The GAVI's Gender Policy shall be available on the official website of GAVI. The Country shall provide all relevant information and data on gender-related matters on immunisation as part of its monitoring and reporting obligations as requested by GAVI. The services supported and promoted by GAVI should be free from any influence of caste, creed, sexual orientation, faith, geographical factor, political affiliation and political gain.

### **31. Survival**

Paragraphs 16 to 25 and, 27 to 29 of this Annex shall survive the termination or expiry of this Agreement.

### **32. Notices**

#### **32.1. Notices**

Any notice or communication to be given, or Decision Letter or other document to be sent under this Agreement shall be in writing and delivered by registered mail, facsimile transmission or electronic mail, or by using electronic medium in accordance with the instructions provided by GAVI.

#### **32.2. Contact details**

The Government shall provide its contact details in its Country applications and upon request by GAVI and shall be responsible for informing GAVI of any changes to its contact details.

#### **32.3. Notification date**

##### **(a) Notification sent by GAVI**

Any notice given or document sent by GAVI to the Government shall be deemed to have been received by the Government if sent by registered mail, electronic mail, facsimile transmission, on the date of delivery to the Country representative(s). If available, any notice given or document sent by GAVI to the Government via the electronic medium shall be deemed to have been received by it.

##### **(b) Notification sent by Country**

Any notice given or document sent by the Government to GAVI shall be deemed to have been received by GAVI if sent by registered mail, electronic mail, facsimile transmission, on the date of receipt by GAVI. If available, any notice given or document sent by the Government to GAVI via the electronic medium shall be deemed to have been received by GAVI when received by GAVI.



## ANNEX 3

### Transparency and Accountability Policy

#### 1. Goal and scope of the policy

1.1. The goal of GAVI's Transparency and Accountability Policy is to ensure that all GAVI support provided in the form of cash transfers is used according to programme objectives as outlined in individual country proposals, and in accordance with best practice for financial management.

1.2. The policy governs the use of all GAVI cash transfers to countries for GAVI programmes including, but not limited to: 1) Health System Strengthening, 2) Immunisation Services Support, and 3) New Vaccines Support (for cash in lieu of supplies and lump-sum payments).

#### 2. Principles of the Transparency and Accountability Policy

The policy will:

- 2.1. Rely and build on existing country capacity to the greatest extent possible, ensuring alignment with country systems.
- 2.2. Be consistent with the commitments of the Paris Declaration on Aid Effectiveness
- 2.3. Promote mutual accountability by encouraging assessments of progress in implementing GAVI support.
- 2.4. Apply a country-by-country approach to reduce fiduciary risks in a manner which is equitable and transparent.
- 2.5. Be based on a set of minimum standards for the management of GAVI cash funding:
  - Funding should be used for purposes stated within a proposal;
  - Funds must be managed in a transparent manner, and provide accurate and verifiable financial reports on a regular basis as specified by individual funding arrangements;
  - Funds must be managed within accounts that meet national legal requirements for auditing, accounting and procurement.

#### 3. Procedures

3.1. GAVI will strengthen its existing processes and mechanisms.

3.1.1. The GAVI Secretariat will incorporate an updated financial management section in country proposal guidelines and the annual progress report. The revised guidelines will establish minimum requirements for country financial

management and reporting. Revised proposal forms will require countries to indicate how they will comply with these provisions, and this will be monitored through the annual progress report.

3.1.2. GAVI Secretariat will ensure that the Independent Review Committee has appropriate expertise in country financial management.

3.1.3. The GAVI Secretariat will ensure that each Independent Review Committee team has the authority and appropriate tools to evaluate the financial management aspects of each proposal or report. GAVI will also extend the mandate of its Independent Review Committee to request clarification on the financial management sections, recommend additional financial management assessments, request independent external audits, and propose steps for bringing a country in full compliance with this policy.

3.2. In all current programmes, and in the future prior to the submission of a proposal, the GAVI Secretariat will evaluate the relative fiduciary risk in each country and, together with the government and in-country development partners, reach a consensus on the specific financing modality for GAVI support.

3.2.1. The GAVI Secretariat, working jointly with countries, will conduct a financial management assessment in all countries receiving GAVI cash transfers. This assessment will include both a review of existing financial assessments and discussions with government officials and partners. The assessment will: 1) provide GAVI with a baseline understanding of the level of fiduciary risk in each country, 2) help each country identify the most appropriate modality for channeling GAVI cash funds (consistent with the principles outlined in section 2 of this policy) that provides adequate fiduciary assurance, and 3) indicate what additional criteria and steps may be needed in each country to mitigate potential risks.

3.2.2. Following the financial management assessment, each eligible country will have identified its preferred funding modality to channel GAVI support that meets GAVI minimum standards for fiduciary accountability. If an eligible country already uses a joint financing mechanism to channel funds for its health sector, it is assumed that the government will select this joint financing mechanism as its preferred modality for GAVI support. If a country prefers not to use an existing joint financing mechanism, it must present a compelling case for doing so, and receive the endorsement of its Health Sector Coordinating Committee.

3.2.3. Once a country has selected its preferred funding modality and GAVI has conducted a financial management assessment, the country will be placed in one of three groups as follows:

- o "Group I countries": GAVI eligible countries that will channel and manage their GAVI cash transfers through existing joint financing mechanisms. Group I countries are assumed to represent the lowest level of fiduciary risk as they will

have established procedures for financial management, procurement and reporting, with consistent oversight and support from in-country development partners.

- “Group II countries”: These countries follow varying procedures when managing donor funds. Group II countries will pose varying levels of fiduciary risks. Together with countries and in-country partners, the GAVI Secretariat will determine the most appropriate financing mechanism (consistent with the principles outlined in section 2 of this policy).
- “Group III countries”: GAVI eligible countries in which there has been suspected or proven misuse of funds from GAVI cash transfers. The decision to include any single country in this category is subject to the judgment and discretion of GAVI management. Special procedures will be negotiated on a case-by-case basis.

3.2.4. GAVI, together with each implementing country government, will establish and agree upon minimum requirements for the specific financing modality selected to channel GAVI cash transfers. These requirements will be based upon each country’s respective grouping, as well as relative level of fiduciary risk as established by the financial management assessment.

- Group I: GAVI is likely to accept the existing financial reporting and auditing processes already in place for each joint financing mechanism.
- Group II: Requirements may vary widely from strengthened financial reporting to identification of a third party (either a “third party private provider” or a “transparency and accountability focal point”) to review and validate country financial reports. Actual requirements will be determined on a case-by-case basis.
- Group III: Requirements will likely include substantial oversight by a third party private provider and external auditing. Actual requirements will be determined on a case-by-case basis.

3.2.5. Country groupings will be reviewed and revised on a regular basis.

3.2.6. Each eligible country applying for or receiving GAVI cash transfers, regardless of grouping, will identify a single department or individual within the Ministry of Health to oversee compliance with this policy.

3.3. The GAVI Secretariat, with support from its partners and the Independent Review Committee, will monitor country compliance with the Transparency and Accountability Policy, including specific requirements for individual countries.

3.3.1. Countries will manage their GAVI cash transfers and provide financial reports in accordance with the terms of this policy as well as their individually agreed arrangements. Failure to comply with these requirements could result in a variety of measures including the suspension of funding.

- 4.1. The policy will take effect as of 1 January 2009.
- 4.2. The GAVI Secretariat will begin to implement the policy on a phased basis, as determined by the policy implementation plan.
- 4.3. The GAVI Secretariat will report to the Alliance Board on the implementation of this policy on a yearly basis.
- 4.4. The Alliance Programme & Policy Committee of the Board shall review the policy after 6 full months of initial implementation. Thereafter, the Policy & Programme Committee will review the policy on a yearly basis.

#### 4. Timeline for implementation and review

- 3.3.2. The GAVI Secretariat will conduct follow-up financial management assessments on a biennial basis, at a minimum.
- 3.3.3. Countries in Group II may elect to channel GAVI funding through a joint financing mechanism at any time. Provided that GAVI accepts the terms implied by the mechanism, such a change would automatically move the country into Group I.
- 3.3.4. The GAVI Secretariat maintains the right to commission an external audit for any country at any time.
- 3.3.5. The GAVI Secretariat retains the authority to move any country into Group III, should it receive information suggesting that GAVI cash transfer funding has been misappropriated or misused, and this has been verified to the Secretariat's satisfaction. The GAVI Secretariat may, at its own discretion, suspend further cash transfers and begin the process to take corrective action. It will simultaneously inform and consult with the Chair of the GAVI Alliance Board.

## ANNEX 4

### Co-Financing Policy

#### 1. Objectives

1.1. The overall objective of the co-financing policy is to put countries on a trajectory towards financial sustainability in order to prepare them for phasing out of GAVI support for new vaccines, recognising that the time frame for attaining financial sustainability will vary across countries.

1.2. The intermediate objective for countries with an extended time frame for achieving financial sustainability is to enhance country ownership of vaccine financing.

#### 2. Scope

2.1. This policy covers country groupings for co-financing purposes, co-financing levels, the process for annual co-financing updates, and the mechanism for situations in which countries are in default on their co-financing.

#### 3. Principles

3.1. All countries shall contribute to new vaccine support.

3.2. Co-financing should represent new and additional financing; countries should not use funds allocated for financing other vaccines.

3.3. This policy aims to assist countries with their long term planning.

#### 4. Definitions

4.1. "GNI per capita atlas method": Gross national income (GNI) is the sum of value added by all resident producers plus any product taxes (less subsidies) not included in the valuation of output plus net receipts of primary income (compensation of employees and property income) from abroad. GNI per capita is GNI divided by mid-year population. GNI per capita in US dollars is converted using the World Bank Atlas method which smoothes exchange rate fluctuations by using a three year moving average, price-adjusted conversion factor.

4.2. "Co-financing": GAVI-eligible countries and GAVI contribute to the costs of vaccines.

4.3. "Graduating country": A country whose GNI per capita crossed the applicable eligibility threshold and that can no longer apply for new vaccine or cash-based programme support, but continues to receive support for Programmes that have been endorsed for GAVI funding when the country was still eligible.

6.1. Countries will be informed of the co-financing country grouping they are a part of for 2012 and the corresponding co-financing obligations for 2012 following the December 2010 GAVI Alliance Board meeting. These initial classifications will be done according to 2009 GNI per capita data, which were released by the World Bank in July 2010. The calendar year 2011 is a "grace year"

## 6. Timeline for implementation, grace period, and updates

5.3. Graduating group: Countries with GNI per capita above the GAVI eligibility threshold, who are still receiving GAVI support. Starting in 2012, co-financing obligations shall increase over four years from rates paid in 2011 in order to reach 100% of the vaccine price in 2016, the year after GAVI support ends. For countries adopting a new vaccine in 2012 (and therefore with no history of co-financing payments for that vaccine), co-financing per dose would equal 20% of the projected 2016 vaccine price (projected price for GAVI countries, unless a set of price projections for GAVI graduates could be developed by the GAVI Alliance). Support for countries that enter the graduating group after 2012 would be phased out in the same manner and over the same number of years as support for countries that were ineligible in 2011.

5.2. Intermediate group: Countries with GNI per capita above the World Bank low-income threshold but below the GAVI eligibility threshold. Co-financing level in 2012: 20 cents per dose, or the amount per dose paid in 2011, whichever is higher. Thereafter, the co-financing amount per dose increases by 15% each year. For any new vaccine adoptions, the co-financing amount would start at 20 cents per dose, and increase by 15% annually. When countries in the future transition from the low income to the intermediate group, they would start at 20 cents per dose for vaccines, followed by 15% annual increases.

5.1. Low Income group: Countries with GNI per capita at or below the World Bank low-income threshold. Co-financing obligation in 2012 and thereafter: 20 cents per dose (no annual increase).

## 5. Country co-financing groups

4.6. "Financial sustainability": The ability of a country to mobilize and efficiently use domestic and supplementary external resources on a reliable basis to achieve current and future target levels of immunisation performance.

4.5. "Graduation process": The period of time after a country is no longer eligible to apply for GAVI support (and becomes a graduating country) until all GAVI support ends (and the country becomes a graduated country).

4.4. "Graduated country": A country whose GNI per capita has crossed the eligibility threshold and that can no longer apply for new vaccine or cash-based programme support from GAVI, and whose GAVI multi-year commitments for vaccines and/or cash-based programmes have ended.

whereby countries are informed of their new co-financing group and prepare their budgets for the new obligation requirements for 2012.

6.2. Co-financing group thresholds will be updated annually according to the latest GNI p.c. data, which is released by the World Bank in July of each year. Co-financing country grouping updates will be made by September of each year. Countries will then be informed of any changes to their co-financing grouping and when those changes will take effect. Countries will have the following calendar year as a grace period to prepare their budgets following their change in co-financing grouping. The new co-financing obligations will take effect in the calendar year following the grace year.

## **7. Default mechanism**

7.1. Co-financing payments in accordance with this policy are a condition to receive GAVI vaccine support. Fulfillment of the co-financing commitment is determined by the country's purchase of the number of doses set out in the GAVI Secretariat's "decision letter" to the country, or the corresponding dollar amount for vaccines (excluding handling fees, freight, and buffer charges). For self-procuring countries, compliance is defined by the purchase of the number of doses in the Secretariat's "decision letter" to the country.

7.2. A country enters into default when it has not fulfilled its co-financing commitment for a particular year by 31 December of that year.

7.3. Countries can apply for, but will not be approved for new vaccine support, when they are in default of their co-financing commitment.

7.4. If a country remains in default for more than one year, the GAVI Board may suspend support for the relevant vaccine until the co-financing arrears are paid in full.

7.5. There are exceptional circumstances that can prevent a country from fulfilling its co-financing commitments due to severe natural, economic, social, or political difficulties. In these cases, the GAVI Board may grant a grace period or exemption on a base-by-case basis.

## **8. Primary data sources**

- GNI per capita (Atlas method) from World Bank classifications
- Definition of Low Income Country upper threshold from World Bank classification
- Eligibility threshold adjustment for annual inflation using World Bank deflators
- Reports from vaccine procurers on status of co-financing payments

## **9. Effective date and review of policy**

9.1. This policy comes into effect as of 1 December 2010.

9.2. This policy will be reviewed and updated in 2014 or as and when required. Any amendments to this policy are subject to GAVI Alliance Board approval.



## ANNEX 5

### GAVI Vaccine Introduction Grant and Operational Support for Campaigns Policy

#### 1. Objectives

1.1. GAVI Vaccine Introduction Grant: The aim of GAVI's vaccine introduction grant is to facilitate the timely and effective implementation of critical activities in the national vaccine introduction plan in advance of a new vaccine introduction.

1.2. GAVI Operational Support for Campaigns: The aim of GAVI's operational support for campaigns is to facilitate the timely and effective delivery of vaccines to the target population.

1.3. Both types of grants are one-time investments expected to cover a share of the pre-introduction activities and campaign operational costs, respectively, with the remainder being funded by the government and partners, if necessary. The government contribution aims to ensure country ownership of the new vaccine introduction and the campaign.

#### 2. Scope

2.1. The introduction grant policy applies to first introductions of all vaccines supported by GAVI, including vaccines introduced on a routine basis following campaigns.

2.2. Pre-introduction activities that may be funded through the GAVI vaccine introduction grant may include but are not limited to health worker training, information, education and communication (IEC) and social mobilisation, microplanning, expansion or rehabilitation of some cold chain equipment and additional vehicles if needed, printing and purchase of materials (such as immunisation cards), technical assistance, and modifications to the surveillance systems. The government is encouraged to work with civil society organisations and other in-country partners to determine how these activities are best carried out.

2.3. In addition, for GAVI operational support for campaigns, the following types of expenses may also be included: volunteer incentives for vaccine delivery or monitoring, health workers and supervisor per diems, cold boxes and ice packs, transport, monitoring and evaluation and civil society organisation and/or volunteer incentives for social mobilisation.

2.4. The introduction costs covered by the GAVI grant are start-up investment costs, distinct from incremental recurrent costs resulting from the

5.1. Countries that are approved for phased vaccine introductions or campaigns will receive grants corresponding to the size of the target population approved in that proposal. Subsequently approved proposals for further roll out of the vaccine or campaign would be eligible for an additional grant, the size of which would again correspond to the incremental target population.

## 5. Phased vaccine introductions or campaigns

4.3. Operational support for all GAVI supported vaccine campaigns: GAVI provides \$0.65 per individual in the country's target population (based on 80% of estimated average campaign operational costs) for the year of the campaign.

4.2. Vaccine introduction grant for GAVI supported HPV vaccines delivered to adolescent girls on a routine basis: GAVI provides \$2.40 per girl in the country's target population (based on 80% of estimated average per girl introduction costs) for the year of introduction or a lump sum amount of \$100,000 whichever is higher.

4.1. Vaccine introduction grant for all GAVI supported vaccines delivered to infants on a routine basis: GAVI provides US\$0.80 per child in the birth cohort (based on 80% of estimated average per child introduction costs) for the year of introduction or a lump sum amount of \$100,000 whichever is higher.

## 4. Funding Levels

- Vaccine introduction grants and support for operational costs of campaigns can be used in a flexible manner by countries to cover the types of expenses mentioned above.
- The grants are intended to help cover initial start-up investment costs of introducing a new vaccine and for conducting the campaigns, but not as the sole source of funding for these costs.
- The grants should be made in a timely way ahead of first introductions and campaigns;
- The procedures and requirements related to these grants should be simple to understand and implement by countries;
- The grants are separate from other forms of cash support.
- The grants cannot be used to fund co-financing obligations or vaccines.

the following guidelines:

3.1. Application of the policy should be guided by GAVI's operating principle to support national priorities, integrated delivery, budget processes and decision-making, as well as by

## 3. Operating guidelines

addition of a new vaccine to the immunisation schedule that would occur year after year. This grant is not intended to cover such recurring delivery costs.

## **6. Product switches**

6.1. Countries can apply for an additional grant to facilitate transition to a new product for an existing antigen if it can show that at least two of the following criteria are met:

- The switch to a different product is requested by GAVI or its procurement partners
- The new product requires larger cold chain capacity and requires an expansion at country level.
- The new product represents a change in terms of administration and handling for health workers or other staff involved in the vaccine management and requires additional training because the product features are new to the country.

6.2. The size of the grant for product switches will correspond to one third of a full vaccine introduction grant (rounded to \$0.25 per child for infant vaccines and \$0.8 per girl for HPV vaccines).

## **7. Application, reporting and oversight**

7.1. Countries apply for new vaccine introduction grants and operational support for campaigns as part of their normal application for vaccine support to GAVI.

7.2. Countries are requested to report on the use of the grants in their annual progress reports to GAVI.

7.3. The cash grants will be subject to fiduciary oversight measures: Introduction grants and operational support for vaccine campaigns of \$250,000 or more require mandatory audits when these funds are directly disbursed to countries. One quarter (25%) of the grants below \$250,000 will be selected at random for audit, which means that, countries are expected to maintain adequate books and records for these amounts.

## **8. Effective date and review of policy**

8.1. This policy comes into effect as of 01 September 2012 and will apply to all new vaccine introductions and campaigns taking place after this date.

8.2. The grant funding levels as well as the financial management requirements will be reviewed every two years by the GAVI Secretariat in consultation with partners to take into account new evidence of actual costs of introductions and campaigns and to include vaccines that may be added to GAVI's portfolio in the future. The new levels and vaccines will be reflected in an updated policy.

8.3. A full review and update of the policy should take place in 2017.

The Parties have entered into an aide memoire with an effective date of 24 December 2012 as amended and updated from time to time which shall form part of the Financial Management Requirements.

**Financial Management Requirements**

**ANNEX 6**

## Aide-memoire

Governing the management of GAVI HSS and ISS funds in the Republic of the Sudan

29 November 2012

---

1. This Aide-memoire for the Republic of the Sudan ("Sudan") has been jointly agreed between the GAVI Alliance Secretariat ("GAVI") in Geneva and the Government of the Republic of the Sudan ("GoS"), represented by the Federal Ministry of Health ("FMoH").
2. This Aide-memoire establishes the terms and procedures for financial management of the Immunisation Services Support ("ISS") and the Health System Strengthening ("HSS") approved by the GAVI Board as communicated to Sudan in decision letters dated 10 December 2001, 17 August 2007, and 14 February 2008 respectively, and any future cash grants GAVI may disburse subject to GAVI Alliance Board approval and funding.
3. The GoS understands that:
  - a. all future disbursements from GAVI to Sudan are subject to this Aide-memoire; and
  - b. failure to comply with the terms of this Aide-memoire may result in the suspension or termination of funding as set out in GAVI's Grant Terms and Conditions, included in Annex 1.

- II. Financial Management Arrangement for GAVI cash grants (currently HSS and ISS) in Sudan**
6. The overall management of the GAVI ISS and HSS funded programmes in Sudan is the responsibility of the FMoH. An Inter-Agency Coordinating Committee ("ICC") has been established in Sudan to co-ordinate the work of agencies and donors who are supporting immunisation and vaccination programmes and to oversee the GAVI ISS programme. Similarly, a National Health Sector Coordination Committee ("NHSCC"), including representatives of GAVI development partners and non-government organisations, oversees the GAVI HSS programme activities.

- I. Conditions of Disbursement of further tranches of ISS and HSS**
4. Disbursements of GAVI HSS and ISS grants that have been approved prior to the date of this Aide-memoire will only occur once the FMoH communicates to GAVI the details of the 'GAVI cash grants bank account', set-up in the denomination of Euros, supported by an official letter from the respective bank stating account details and authorised signatories.
5. Subsequent disbursements of GAVI HSS, ISS, and any other cash grants approved after the date of this Aide-memoire will only occur after the signature of this Aide-memoire and upon satisfaction of the following for each grant at the beginning of each GoS financial year, and, for new grants, before a new grant's first disbursement:
- submission of approved annual work plan and budget ("AWPB"), as well as an annual procurement plan ("APP") for each grant, approved by the grant's relevant management committee;
  - submission of an annual progress report ("APR"), approved by the grant's relevant management committee;
  - submission of audited financial statements acceptable to GAVI, and
  - if applicable, records reporting on the use of previous payments.

#### Planning, Budgeting and Coordination

7. The Expanded Programme for Immunisation ("EPI") Department will prepare an AWPB outlining all of the GAVI ISS funded activities in Sudan. The ISS AWPB is to be submitted to the ICC for review and approval before the start of each GoS financial year.
8. The HSS Grants Implementation Team will prepare an AWPB outlining all GAVI HSS funded activities in Sudan. This HSS AWPB is to be submitted to the NHSCC for review and approval before the start of each GoS financial year.
9. Copies of both approved AWPBs including the related ICC and NHSCC meeting minutes are to be submitted to GAVI before implementation each year.
10. All GAVI cash programmes (such as ISS, HSS and any other GAVI cash grants to Sudan) are to be included in the FMOH's overall budget approved by the Sudan Parliament.

#### Budget Execution

11. A bank account denominated in EUR has been opened at the Blue Nile Mashreg bank and is maintained by the FMOH International Health Directorate to receive GAVI payments; and to pay for programmes expenditures eligible for GAVI programmes' financing. Joint signatories to this bank account are the Global Health Initiatives Coordinator (or their delegate) and the HSS Finance Officer (or their delegate). Interest income generated from the bank account will be deposited into the programme accounts and reflected in the programme financial statements showing the sources and the utilisation of these incomes.
12. Payments to beneficiaries, other implementing agencies, services providers and suppliers shall be made as specified in the respective contracts or according to the funds flow described in detail in the Financial Management Assessment report.
13. In order to maintain an appropriate internal controls environment, the FMOH shall ascertain that no payments are made without documented evidence that goods

- have been received; and thus ensure that copies of goods receipt notes are systematically provided to the respective Finance Officer prior to payment.
14. To enhance the internal controls environment, the HSS Finance Officer shall print out the monthly bank reconciliation, provide it with a copy of the cash book and relevant bank statement for review and sign off to the GAVI HSS Coordinator and the Internal Auditor, and subsequently keep it on file.
15. For any salary supplements to staff paid from GAVI cash grants, the FMOH shall prepare guidelines and design a transparent process. These guidelines shall be reviewed and approved by the NHSSC and the ICC, respectively, before 31 December 2012.
- Procurement**
16. All goods, works and services required for the programmes (currently HSS and ISS) that will be purchased with the proceeds of GAVI funds will be procured in accordance with the Gos procurement law, rules and guidelines, currently contained in the Procurement Act (2010), the Procurement Regulation (2011) (including any related amendments), and any applicable decrees issued by the Ministry of Finance and National Economy (MoFNE). FMOH will ensure that these procurement laws and regulations are uniformly applied to both GAVI ISS and HSS programmes.
17. Procurement for all GAVI programmes shall be managed by the FMOH and shall be done by the Procurement Officers within the Grant Management Unit for HSS and the respective Procurement Committee for ISS.
18. Procurement of all consultants' services shall be carried out using the method of Quality and Cost based Selection (QCBS) referred to in Gos' procurement law, rules and guidelines.
19. An APP shall be prepared on the basis of the AWPBs. The APP for each Gos financial year shall be submitted to the ICC and NHSSC for review and approval, prior to the start of the relevant Gos financial year and implementation. A copy of



the approved APP shall be provided to GAVI together with the AWPB prior to implementation of the procurement activities.

#### Accounting and Reporting

20. Accounting and reporting of the GAVI programmes is performed within the Primary Health Care (PHC) Finance Unit for the ISS programme and the International Health Finance Unit for the HSS programme.
21. The FMOH shall account for all GAVI funds using the cash basis of accounting. The GoS's financial rules and regulations shall be applied.
22. In addition to the existing HSS fixed asset register, the FMOH shall identify all fixed assets acquired using GAVI ISS funds to establish an ISS fixed asset register.
23. FMOH will keep the HSS and ISS fixed asset registers updated.
24. The HSS Grants Implementation Team with the responsible Finance Officer shall prepare and provide to GAVI, within 45 days after the end of each quarter, Interim unaudited Financial Reports ("IFRs") of the GAVI HSS programme covering the relevant quarter, in the form and substance satisfactory to GAVI. On a bi-annual basis, the IFR shall also be provided to the NHSCC.
25. The PHC Finance Unit shall prepare and provide the EPI Manager and ICC with a copy to GAVI, within 45 days after the end of each quarter, IFRs of the GAVI ISS programme covering the relevant quarter, in the form and substance satisfactory to GAVI.
26. Each IFR shall include the following statements:
  - a. Statement of sources of funds, programmes revenues and utilisation of funds;
  - b. Statement of expenditures classified by programme; components/activities showing comparisons with budgets for the reporting period and cumulative for the programme life; and

32. The external audit for GAVI cash grants shall be performed by the National Audit Chamber (NAC) of Sudan under the Terms of Reference provided by GAVI to ensure the appropriate scope and level of detail.

31. The FMoH shall have the financial statements of GAVI programmes in Sudan audited in accordance with the provisions of the section "Audits and Records" of GAVI's Grant Terms and Conditions. Each audit of the financial statements shall cover the period of one financial year of the GoS, commencing with the financial year in which the first payment was made under GAVI cash programmes.

**External Audit**

30. The Internal Audit Unit of the FMoH shall issue clear guidance, describing the tasks to be performed by the Internal Auditors carrying out verifications on the financial management of GAVI cash grants, to be applied consistently for both GAVI ISS and HSS funds.

29. GAVI cash grants shall be included in the scope and AWP of the Internal Audit Unit FMoH.

**Internal Audit**

28. The FMoH will monitor and evaluate the progress of GAVI programmes and prepare Annual Progress Reports ("APRs") including annual financial statements, detailed expenditures and bank statements in accordance with the provisions of GAVI's Grant Terms and Conditions (Annex 1) and on the basis of the indicators agreed with GAVI. Each APR shall cover the period of one calendar year, or such period agreed with GAVI, and will be provided to GAVI by 15 May of the following year.

27. For performance monitoring purposes, IFRs shall be prepared together with the GAVI Monitoring & Evaluation report so that financial and project implementation progress (performance indicators) can be linked.

c. Notes to the IFR.

33. The external audit shall cover all aspects of programme activities implemented in Sudan and include verification of expenditures' eligibility, procurement, programme performance and physical inspection of goods, works and services acquired.
34. The audited financial statements for GAVI supported programmes, including HSS and ISS in English for each period, shall be provided to the ICC and NHSCC, respectively, and GAVI not later than six months after the end of such period.
35. FMOH is responsible for ensuring that recommendations contained in external audit reports are addressed and implemented in a timely manner.

**Bank accounts for the management of GAVI HSS and ISS funds**

36. Disbursements of GAVI cash grants will be performed to the following bank accounts, all subject to joint signature arrangements by at least 2 bank signatories:

**Special Account in name of FMOH (to receive HSS and ISS disbursements from GAVI):**

Bank name:	Blue Nile Mashreg Bank
Branch:	Khartoum, Sudan
Telephone:	00249 183 772750
Fax:	00249 183 772743
Account name:	GAVI cash grants
Account number:	65524007
SWIFT:	BLNISDKH

- 37. Disbursements of GAVI ISS funds to sub-national levels will be made to the bank account of the respective State Ministry of Health.
- 38. GAVI HSS funds will be disbursed at FMoH level only.

Local currency HSS account (to receive HSS funds from GAVI Special Account)

Bank name: Blue Nile Mashreq Bank  
 Branch: Khartoum, Sudan  
 Telephone: 00249 183 772750  
 Fax: 00249 183 772743  
 Account name: GAVI cash grants  
 Account number: 65523981  
 SWIFT: BLNISDKH

Local currency ISS account (to receive ISS funds from GAVI Special Account)

Bank name: Savings & Social Development Bank  
 Branch: Khartoum, Sudan  
 Telephone: 00249 183 775157  
 Fax: 00249 183 769331  
 Account name: Expanded Programme on Immunization  
 Account number: 3893  
 SWIFT: SSOOSDKH