



KINGDOM OF LESOTHO

MINISTRY OF HEALTH

EXPANDED PROGRAMME ON IMMUNISATION COMPREHENSIVE MULT-YEAR PLAN (2018-2022)



MASERU, KINGDOM OF LESOTHO

February, 2018

Contents

LIST OF ABBREVIATIONS.....	IV
FOREWORD	V
1 INTRODUCTION	1
1.1 COUNTRY PROFILE.....	1
1.2 MACROECONOMIC SITUATION	2
1.3 THE NATIONAL HEALTH SYSTEM.....	3
1.3.1 THE NATIONAL HEALTH STRATEGIC PLAN.....	3
1.3. 2. FINANCING HEALTH CARE.....	4
1. 4 EPI PROGRAMME IN LESOTHO	5
1.4.1 BACKGROUND ON EPI IN LESOTHO	5
1.4.2 MINISTRY OF HEALTH STRUCTURE.....	6
1.4.3 STAFFING PATTERN	6
1.5 SITUATION ANALYSIS OF THE NATIONAL EPI PROGRAMME.....	7
1.5.1 SERVICE DELIVERY	7
1.5.2. EPI COVERAGE PERFORMANCE	7
1.5.2. IMMUNIZATION DATA REPORTED COVERAGE	9
1.5.3 LINKAGE OF EPI TO OTHER CHILD HEALTH SERVICES	10
1.5.4 ACCELERATED DISEASE CONTROL AND DISEASE SURVEILLANCE.....	10
1.5.4.1 POLIO ERADICATION.....	10
1.5.4.2 PROGRESS TOWARDS MEASLES ELIMINATION	11
1.5.4.3 PROGRESS TOWARDS MATERNAL NEONATAL TETANUS ELIMINATION	12
1.5.4. 4 LABORATORY SUPPORT FOR SURVEILLANCE	13
1.5.6. VACCINES SUPPLY QUALITY AND LOGISTICS	13
1.5.7 ADVOCACY AND SOCIAL MOBILISATION	13
1.5.8 PROGRAMME MANAGEMENT AND HUMAN RESOURCES.....	14
1.5.8.1 COORDINATION & SUPPORT COMMITTEES.....	15
2. COSTING AND FINANCING OF MULTI-YEAR PLAN 2018 - 2022.....	29
2.1 COSTING AND FINANCING.....	29
2.1.1 Sustainability of the EPI programme	34

List of Tables

Table I. Basic Demographic Indicators.....	1
Table II. Population by age group.....	1
Table III. Lesotho Immunization Schedule	6
Table IV. Immunization Coverage performance Trends by Sources	7
Table V. Situation analysis of Lesotho 2012-2017	16
Table VI. Situation analysis of routine Immunization by System components	16
Table VII. Summary of Strengths Weakness of the Immunization Programme.....	20
Table VIII. National Immunization Monitoring & Evaluation Framework	Error! Bookmark not defined.
Table IX. Lesotho 2018 Annual Operational Plan	23
Table X. Population projection used for planning	29
Table XI. Projected vaccine requirement by year.....	29
Table XII. Vaccine cost by antigen by year	30

Table XIII. Injection supplies requirement by year	30
Table XIV. Cost of Injection safety supplies by year	30
Table XV. Immunization Expenditure in Baseline year.....	32
Table XVI. Routine recurrent cost 2018-2022.....	32
Table XVII. Distribution of secured funding by source	33
Table XVIII. Probable funding by agencies	34
Table XIX. Categories of activities indicating possible funding gap.....	34
Table XX. Resources requirement by category of activity	35

Lists of Figures

Figure 1. Administrative Map of Lesotho	2
Figure 2. Introduction of Antigens, Lesotho 2018-2017	5
Figure 3. Lesotho administrative coverage by antigen and by district, 2016	8
Figure 4. Lesotho coverage by antigen by year 2012-2016 WUENIC	8
Figure 5. Lesotho; % of districts by category of performance for DTP3 by district.....	9
Figure 6. The number Un and Under immunized children by antigen 2015 Vs 2016.....	9
Figure 7. Reported cases of Measles Vs MCV1 & 2 WUNEIC , 1990-2016 with SIAs.....	12
Figure 8. Reported cases of Measles & Rubella, JRF 2000-2016.....	12
Figure 9. Projected resource requirement	31
Figure 10. Projected Resource Needs and funding by year.....	33

List of Abbreviations

ADI	Addis Deceleration on Immunization
AEFI	Adverse Events Following Immunization
AFP	Acute Flaccid Paralysis
ARCC	African Region Certification Commission
BoS	Botswana Office of Statistics
CHAI	Clinton Health Access Initiative
CHAL	Christian Health Association of Lesotho
cMYP	Comprehensive Multi Year Plan
CRS	Congenital Rubella Syndrome
EVMA	Effective vaccine management assessment
EPI	Expanded Programme on Immunization
Gavi	Global Alliance of Vaccine and Immunization
GNI	Gross National Income
GOL	Government of Lesotho
GVAP	Global Vaccine Action Plan
ICC	Inter Agency Coordinating committee
IDSR	Integrated Disease Surveillance and Response
JRF	Joint Reporting Form
HPV	Human Papilloma Virus
LRCA	Lesotho Red Cross Association
MNT	Maternal Neonatal Tetanus
NCC	National Certification Committee
NITAG	National Immunization Technical Advisory Group
NPEC	National Polio Expert Committee
PEI	Polio Eradication Initiative
PHC	Primary Health Care
RISP	Regional Immunization Strategic Plan
RMNCAH&N	Reproductive Maternal Newborn Child Adolescent Health & Nutrition
SWOT	Strength Weakness Opportunities and Threats
NGOs	Non Governmental Organizations
SDGs	Sustainable Development Goals
SIAs	Supplemental Immunization Activities
NDSP	National Development Strategic Plan
NHP	National Health Plan
NHSP	National Health Strategic plan
UHC	Universal Health Coverage
Unicef	United Nations Education children fund
WHO	World Health Organization
WVI	World Vision International

Foreword

Immunization is one of the most cost effective health intervention ever documented. It is a key component to the attainment of Universal Health Coverage and Good Health and Well-being (Sustainable Development Goal G 3). Through immunization small pox was eradicated and the world is now in the era of eradicating polio and eliminating measles.

In Lesotho, provision of immunization services is used as an entry point to deliver other important health interventions including maternal health services, HIV/TB services as well as other child survival interventions such as nutrition and this makes them a strong pillar of health systems.

A comprehensive review of the immunization programme, effective vaccine management assessment (EVMA), cold chain inventory, GAVI Joint Appraisal (JA) and human resource capacity assessment provided vast information on good practices, gaps and lessons learned over the previous 5 years that formed the basis for development of the current multiyear plan (2018-2022). The new multiyear plan 2018-2022 provides an opportunity to rethink approaches to address the current challenges, to explore avenues for more efficient delivery of services and to devise strategies conforming to the global vaccine action plan (GVAP 2011-2020), Regional Immunization Strategic Plan on Immunization (RISP 2014-2020) as well as Addis Declaration on Immunization (ADI...) as we strive to achieve the Millennium Development Goal (MDGs 4 and 5)/SDG 3 and the national goals as articulated in the National Health Strategic Plan (NHSP, 2018-2022).

The focus over the next 5 years will be; sustaining availability of current vaccines offered by the programme, reintroduction of IPV, improvement of immunization coverage and reaching all un-immunized children through expansion of outreach services, improvement of immunization data quality at all levels maintaining a high quality and sensitive disease surveillance system at all levels.

The Ministry of Health, Lesotho, pledges full implementation of the plan with the support of partners involved in immunization service delivery and look forward to attainment of the set objectives

Signed-----

(Hon Minister of Health)

1 INTRODUCTION

1.1 Country Profile

The Kingdom of Lesotho is a mountainous country totally enclosed by the Republic of South Africa. The land area of Lesotho is approximately 30, 355 km² of which less than 10% is arable. The western Lowlands and Foothills, ranging from roughly 1500 to 2000 meters above sea level occupy about one quarter of the total area of Lesotho. Seven of the ten major districts are found in this area and they have the majority of the population and the best agricultural land. The eastern mountains, the highest point of which is almost 3500 meters, are more sparsely populated. The mountainous population has limited access to health services including Immunization.

Lesotho population (2016) is estimated at 2,007,201 million. A review of population growth trend showed that while population growth between 1986 and 1996 was estimated to be 1.5 % rate per annum, the rate between 1996 and 2006 was estimated to be 0.1 % based on the 2006 census. The estimated proportion of under 5 children is 5%, under 15 years is 32% and WCBA is 26% of the total population.

Table I. Basic Demographic Indicators

Indicator	Value/source	Indicator	Value/Source
Total population		Total Fertility rate	3.23%
Inter-censal growth	0.68%(BoS 2016)	Infant mortality rate	53/1000 (BoS 2016)
Population density	66/Km ² (BoS 2016)	Under five mortality rate	80.2/1,00 live birth (BoS 2016)
%Urban/peri urban	42% (34,8)	Maternal Mortality rate	618/100,000 (BoS 2016)
% Rural	58%	Life expectancy male	51.7 (BoS 2016)
Crude Birth rate	24.3 (2014 DHS)	Life expectancy female	59.5 (BoS 2016)
Crude Death rate	26.5 (2014 DHS)	Inter censal growth	0.68%(BoS 2016)
HIV prevalence (0-14 yrs)	2.1% (LEPHIA (2017)	HIV prevalence (15-59 yrs)	25.6% (LEPHIA 2017)

Source DHS report 2014, BoS preliminary census report 2016

Table II. Population by age group

	2017	2018	2019	2020	2021	2022
Births (2.04%)	40,144	40,692	40,969	41,247	41,528	41,810
Surviving infants (1.9%)	38,137	38,657	38,920	39,185	39,451	39,720
Pregnant women 2%)	50180	50,865	51,211	51,559	51,910	52,263
Girls 9 years old				22,686	22,840	22,995
Total population	2,034,592	2,048,427	2,062,356	2,076,380	2,090,500	2,034,592

The country is divided into 10 administrative districts. Coordination of health services delivered including immunization, is done based on Health Service Area concept within a decentralised District Health Management framework

Lesotho has two official languages, Sesotho and English. The Basotho are predominantly Christian with the main churches being the Roman Catholic, Lesotho Evangelical and Anglican Churches. The religious platform provides a vehicle of opportunity for mobilization of the population for immunization services.

Figure 1. Administrative Map of Lesotho



1.2 Macroeconomic situation

According to the World Bank, Lesotho GNI per capita is \$1270 (2016), which puts the country in the low-middle income category. The GNI per capita has been on decline from \$1550 (2012). Based on global economic prospect forecast, domestic growth is, however, expected to pick up in 2017 and 2018 3.39%, boosted by an increase in construction and mining. Unemployment remains high at 28%, coupled with high inequality and poverty. As part of the 2017/18 budget framework, the government is committed to measures to redirect public spending, implement reforms to maintain macroeconomic stability and as well as fiscal sustainability (World Bank, 2016). All these should improve the fiscal space, enabling more resources to be allocated to social services including health and immunization.

The integrated money and capital markets of the Common Monetary Area makes it imperative that Lesotho, as a small open economy with a fixed exchange rate regime, maintains a sufficient level of reserves, as measured by the gross foreign assets held by commercial banks and the Central Bank of Lesotho. A favourable reserve position enables Lesotho to honour its foreign

financial obligations including Gavi co-finance obligations as well as procurement of goods and services across borders.

1.3 The National Health System

The government of Lesotho through the Ministry of Health is committed to providing all its citizens health care through the adoption of PHC (Primary Health Care) of which EPI (Expanded programme on Immunization) is a key component of the essential service package (essential public health interventions).

The health care system operates at three levels, namely, national, district and health centre with 18 hospitals and 216 health centres. At national level, several vertical support programmes provide leadership to lower levels on ministerial goals and missions. The national level also supports the development and implementation of policies, protocols and guidelines. Government's efforts on health care is supported and complemented by NGOs such as Lesotho Red Cross Association (LRCA), Worlds Vision International (WVI) and Christian Health Association of Lesotho (CHAL) which owns about 48% of the country's health facilities. The government provides a subvention to LRCS and CHAL to cover operational and staff costs.

The Ministry has abolished user-fees in all primary health care facilities while standardised fees are implemented in public hospitals. As a result EPI services are provided free of charge in all facilities. There is a high presence of private practice and community-based care provider network (village health workers, Traditional healers, NGOs, etc) involved in the delivery of health care services in Lesotho. These service delivery categories provide EPI service delivery such as routine immunization, surveillance, SIAs (Supplementary Immunization Activities as well as social mobilisation.

1.3.1 The National Health Strategic Plan

The health sector derives its focus from the National Development Strategic Plan (NSDP) 2017 – 2022 but specifically driven by the National Health Policy (2011) and strategies outlined in the National Health Strategic Plan (NHSP) 2017-2022, draft document awaiting finalization)

Aligned with the Sustainable Development Goals, the NHP goal is to achieve Universal Health Coverage, including financial risk protection, access to quality essential health care services, safe, effective, quality and affordable essential medicines and vaccines for all people living in Lesotho by 2030. . The overarching objectives being:

- To reduce morbidity, mortality and human suffering among the Basotho
- To reduce inequalities in access to health services
- To strengthen the pillars of the health system

Other key interventions laid out within the NHP are: HIV and AIDS care, treatment and prevention, TB detection and treatment, raising and sustaining immunisation, managing childhood illnesses (neonatal conditions, ARI and diarrhoeal diseases), ensuring safe motherhood, newborn, child and adolescent health, addressing non-communicable diseases, sanitation and hygiene, disease prevention through health education and promotion, addressing severe health systems weaknesses and managing available strategic information.

In addition, the country has also developed the National Reproductive, Maternal, New-born, Child and Adolescent Health and Nutrition (RMNCAH & N) Strategic Plan 2017- 2027 which has the following vision: To improve the wellbeing of individuals, families and communities by

ensuring universal access to quality comprehensive Reproductive, Maternal, Neonatal, Child and Adolescent Health & Nutrition (RMNCAH & N).

Specific priorities in the RMNCAH & N strategy include:

- Increase immunization coverage to at least as high as 95 %
- Reduce under-five mortality to at least as low as 35 per 1,000 live births
- Reduce infant mortality to at least as low as 10 per 1000 live births

This comprehensive Multi-year plan (cMYP) has been developed taking into consideration strategies indicated in NHP, the RMNCAH & National strategic plan, and it is well aligned with the Global Vaccine Action Plan (GVAP 2014-2020) and the Africa Regional Immunization Strategic Plan for immunization (RISP) goals and targets including Addis Declaration on Immunizations (ADI).

1.3. 2. Financing Health Care

Financing Health Care

Government of Lesotho (GOL) is the largest funder of the health sector. In 2014/15, 64% of the health budget was contributed by GOL while 36% was financed by external sources (Resource Mapping Report 2014/15). The country is committed to the Abuja Declaration of allocating 15% of the national budget to health sector. However, there has been a consistent decline of allocations to Ministry of Health (MoH) as a percentage of total GOL budget from 14% in FY2012/13 to 11.9% in FY 2017/18. Ministry of health budget comprise of capital and recurrent budget from which immunisation activities are funded. Total expenditure on health as a percentage of GDP was 11.5% in 2013 (Lesotho Fact Sheet of health Statistics, 2016). But Domestic General Government Health Expenditure (GGHE-D) as % Gross Domestic Product (GDP) has been on the increase from 3% (2011) to 5% (2015)

Financing of Vaccines and Immunization Activities

Immunization in Lesotho is provided through both public and private sectors. The government has set out to secure domestic financing to support immunization services in order to build a sustainable programme in both the short and medium term. In FY 2017/18, capital financing (specifically, Gavi co-financing commitment) for immunization activities in Lesotho amounted to 13.1% of the MoH total capital budget (MoH 2017/18). Funding routine operational activities for immunization is done through integrated budgetary allocation with other cost centres and programmes.

The Ministry of Health regularly budgets for procurement of traditional vaccines in the recurrent budget. There has been incremental budget allocation each year to cater for increased population need. In addition, the Government of Lesotho through the capital budget has consistently met the co-financing obligations for new vaccines (Pentavalent, PCV13 and rotavirus vaccine) that are currently being provided. Plans are underway to also fund co-financing of IPV, Td and HPV vaccines planned to be introduced in the coming years through the same mechanism. It should be noted however that HPV vaccine was introduced in 2012 and was discontinued from 2014 to date due to high costs. Consequently plans have been made as indicated in the current cMYP to assure its sustainability once re-introduced. IPV was introduced in 2016 but was also interrupted due to global shortage of supply. The plan is to introduce IPV and 2018 while Td and HPV will be introduced once appropriate processes and decisions have been made targeting introduction in 2019/20.

Looking at long term sustainability and full funding of Gavi supported vaccines, the country intends to increase co-financing amount to a higher figure than the minimum stipulated by Gavi. Given this background it is expected that the government of Lesotho will assume total financing of all vaccine in the future. GOL has a long standing agreement with UNICEF for procurement of all vaccines, cold chain equipment and injection safety materials. Therefore, similar procedures will be followed in the procurement of newly introduced vaccines in the future.

Immunization and Universal Health Coverage (UHC)

The global movement towards universal health coverage (UHC) has advanced, however Lesotho still has a long way to go in achieving this goal. UHC means ensuring that everyone has access to quality health services without financial hardship or the risk of being forced into poverty. As one of the most cost-effective and life-saving health interventions, immunization is an important figure in UHC and is provided for free at all levels of health care.

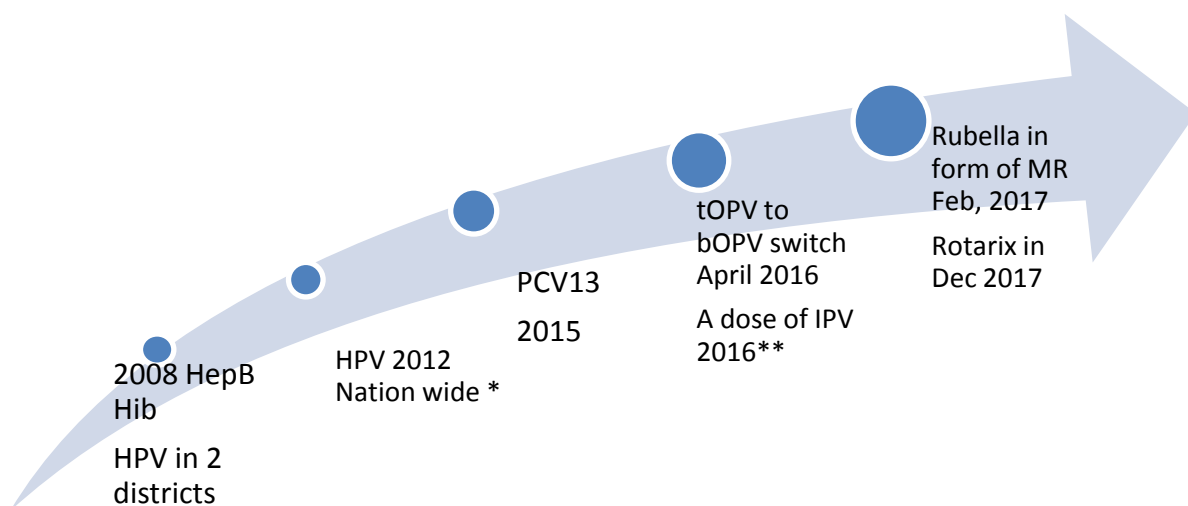
1. 4 EPI Programme in Lesotho

The Government of Lesotho (GOL) through the Ministry of Health is committed to providing health care to all citizens through the adoption of PHC of which EPI is a key component. Government’s efforts on health care is supported and complemented by partners and NGOs amongst which is the Christian Health Association of Lesotho (CHAL) owning approximately 48% of the country’s health facilities.

1.4.1 Background on EPI in Lesotho

The Expanded Programme on Immunization in Lesotho was established in 1979 following Alma Ata Declaration of PHC. The programme aims to ensure that vaccines are available to protect population against vaccine preventable diseases notably; Tuberculosis, Diphtheria, Whooping Cough, Tetanus, Polio and Measles. New antigens were introduced from 2008 to 2017 as indicated in figure 2 below.

Figure 2. Introduction of Antigens, Lesotho 2008-2017



due to resource limitation vaccination against HPV was discontinued & IPV due to global supply shortage*

In the coming years, and as stipulated in this plan, the programme is planning to re-introduce HPV vaccine & IPV.

There is strong partnership with private practice and community-based care providers (Traditional Healers, Traditional Birth Attendants, community Health Workers, NGOs, etc) in the delivery of health care services in Lesotho including immunization services and social mobilisation. Currently the country has an established social cluster for health. Furthermore the Ministry of Health of Lesotho is committed to the African Regional Immunization Strategic plan, the Global Vaccine Action plan targets and the Addis Ababa Declaration of immunisation target.

1.4.2 Ministry of Health structure

Maternal and Childhood immunizations are provided through EPI programme, which is a unit of the Child Survival Programme of the MOH. There are eight directorates in the MOH namely, Primary Health Care, Health Planning and Statistics, Disease Control, Human Resource, Clinical Services, Laboratory Services, Oral Health, and Nursing Services. The Primary Health Care is composed of three divisions namely; Health Education, Environmental Health, and Family Health. Family Health Division houses all child survival programmes including EPI.

1.4.3 Staffing pattern

The current staffing complement is as follows: An EPI Manager as the Programme, four Assistant Cold Chain technicians, two data clerks, National Surveillance Officer and two Logistics Officers. The programme has indicated staff complement expansion is in process in order to meet the increasing demand and programme complexity. The process for approval of the proposed structure is still undergoing discussion at top government management level.

1.4.4 Immunization Services

The EPI programme in Lesotho provides a number of antigens using static and minimal outreach strategies because of lack of resources to carry out outreach services. However, it is worth noting that the country is receipt of GAVI to support health systems and some of these funds are aimed at supporting implementation of such outreach services.

The immunization schedule is illustrated in the Table below.

Table III. Lesotho Immunization Schedule

Antigen	Age given
OPV	At birth
BCC	At birth
Penta 1, OPV1 and PCV1	6 weeks
Penta 2, OPV2 and PCV2, ROTA 1	10 weeks
Penta 3, OPV3 and PCV3, ROTA 2, IPV1*	14 weeks
Measles 1 st dose	9 months
Measles 2 nd dose	18months
DT	18 months
TT 1,2,3,4,5	Pregnant and WCBA
HPV**	9-13 yrs (girls)

*IPV to restart from March 2018 and **HPV to re-introduce from 2019

1.5 SITUATION ANALYSIS OF THE NATIONAL EPI PROGRAMME

1.5.1 Service Delivery

Lesotho's DPT3 coverage shows a consistent decline from 73% in 2015, 67% in 2016 and 64% in 2017. Measles coverage also shows a similar trend in the three years, 65% in 2015, 60% in 2016 and 56% in 2017. Projections from the 2016 population census indicate a low denominator compared to what previous projections suggests. However if the current denominator is used to calculate the coverage then a marked increase in coverage is observed. The DPT1-DPT3 drop-out rate has improved from 3% to 1% in the three years. DPT1-MCV1 drop-out rate was 4% in 2015 and increased to 13% in 2016 and 2017 respectively. In order to improve coverage, RED/REC was reintroduced in all districts in 2017. As part of strategies to improve coverage, the programme has embarked on training of health worker in all districts to build capacity for health facility staff to develop and implement micro-plans. The country is in the process of consolidating the facility level plans into a national macro-plan. Catchment area populations were disseminated to districts to aid in setting targets for the immunization service provision. However, for operational purposes, health facilities are encouraged to conduct head count as part of micro planning. It is anticipated that vaccination coverage will be regularly calculated by health facilities and districts; including analysis and use of EPI data so that appropriate interventions could be implemented.

In order to further strengthen service delivery, the EPI program will continue to implement recommendations from the comprehensive EPI review (2014), the 2017 and Joint Appraisal to guide improvement of the system

1.5.2. EPI Coverage performance

Routine Immunization administrative data has consistently reflected to be at a lower coverage than household surveys. The EPI cluster survey was conducted in conjunction with post campaign evaluation in 2013. The country DHS was carried out in 2014. Observation from two household surveys is that they both almost reported similar trends for individual vaccine coverage levels where the surveys estimated higher coverage than the reported coverage. Below is a comparison of immunization coverage rates from the LDHS 2014 & EPI cluster survey conducted in 2013:

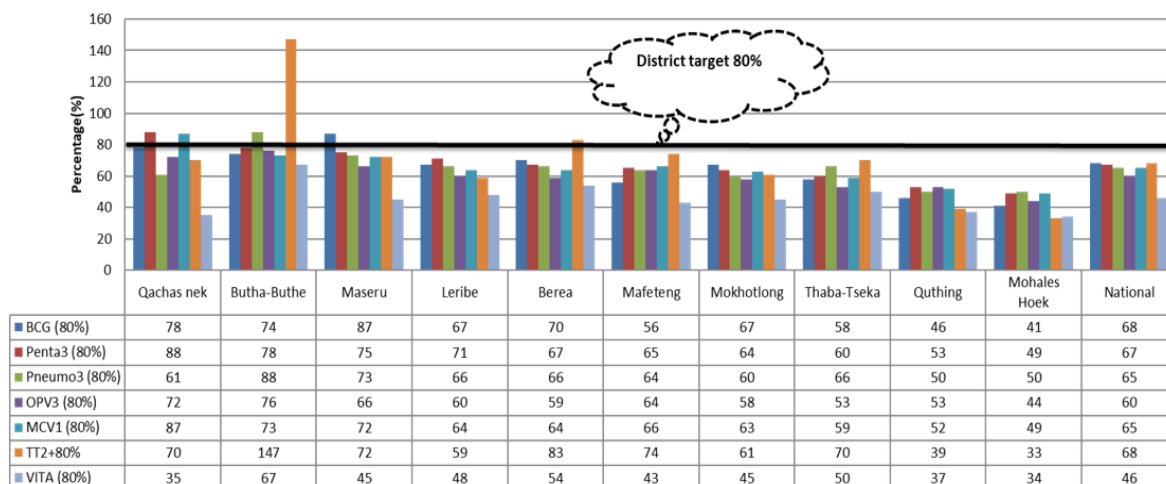
Table IV. Immunization Coverage performance Trends by Sources

Antigen	2014 LHDS	2013 coverage	WUENIC 2016	2017 Coverage (2016 BoS)
BCG	98%	85%	98%	71%
OPV3	75.7%	80.10%	90%	80%
DPT3	85.4%	81.5%	93%	87%
Measles1	90.1%.	78.8%	90%	76
Measles2	No data	69.3%	80%	62

Reported administrative coverage shows below the target while the WUENIC estimate informs that Lesotho has high coverage and made progress at national level. The DPT3 containing vaccine coverage increased from 83% in 2015 to 93% in 2017 at national level. The proportion of districts with at least 80% 3rd dose of DPT containing vaccine was recorded 10% (2012), 0

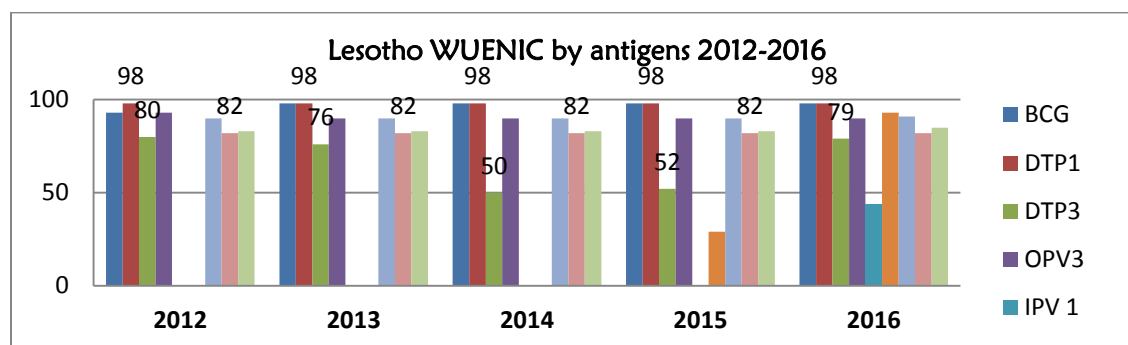
(2013), 20% (2014), 0 (2015) and 10 % (2016) that indicates performance fluctuation while it is required to attain at least the minimum 80% of districts expected to reach 80%.

Figure 3. Lesotho administrative coverage by antigen and by district, 2016



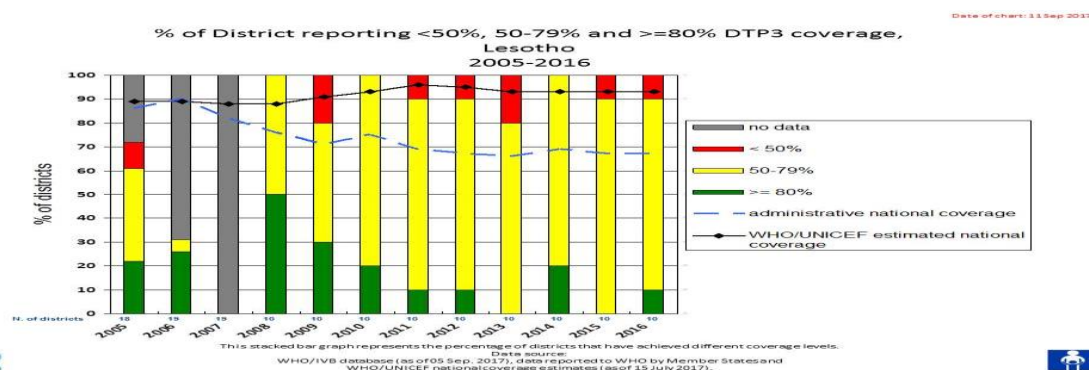
The Penta3 and MCV1 coverage indicate that, only Qacha's Nek has achieved the 80% target for both antigens. It is not immediately evident what factors contributed to the differences in the districts' performance. Efforts will be made to further analyse factors influencing coverage discrepancies across districts in order to include such in micro-plan. There are planned interventions namely the DQR and Equity Assessment which will provide additional information on possible drivers behind the performance variability. These drivers will form the basis of strategies within the adaptation of RED framework to be implemented. There is marked discrepancy on the estimated coverage by WUENIC compared to the National reported coverage.

Figure 4. Lesotho coverage by antigen by year 2012-2016 WUENIC



The WHO Unicef Estimated coverage is high for all antigens except DTP3 where there was decline from 2013 to 2015. The protection at birth estimated coverage is high enough to sustain the MNT elimination.

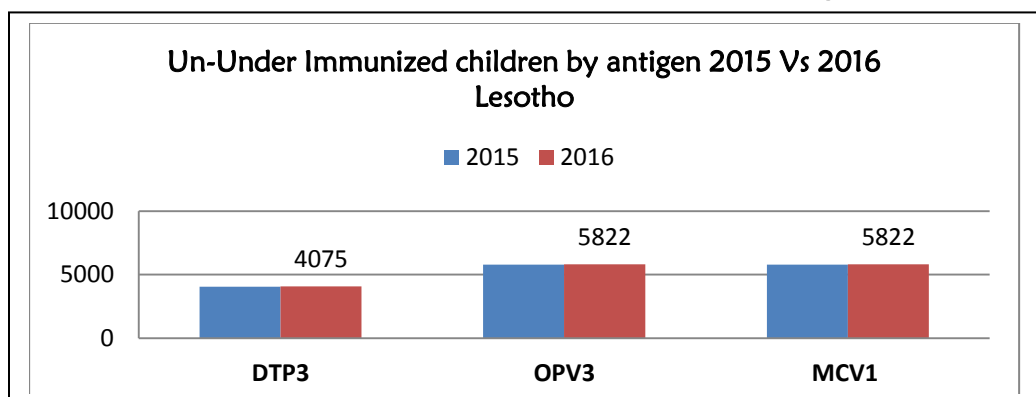
Figure 5. Lesotho; % of districts by category of performance for DTP3 by district



Source, JRF Lesotho 2005-2016

Figure 5 indicates alarming reduction of proportion of districts achieving the target using the reported figures indicating low population immunity based on the administrative reported coverage. Using the same administrative reported coverage the trend of un and under immunized for DTP3, MCV1 and OPV3 is shown below as the situation remains same for both years.

Figure 6. The number Un and Under immunized children by antigen 2015 Vs 2016



Source JRF, 2015 and 2016, Lesotho

1.5.2. Immunization Data reported coverage

The discrepancies in the routine immunization reported data and household surveys point to possible denominator and/or data quality issues. The 2016 Lesotho National Census result has provided a lower denominator estimate of the surviving infants where the MOH Lesotho has made decision to use these denominators as official source. This will mean that the reported coverage will be higher and will be revised using the projection from the census. In addition, there is a planned Data Quality Review in 2018 that will inform data subsequent improvement plans to address any detected quality issues of Routine Immunization.

The 2016 targets show a sharp decline in the number of surviving infants as per the 2016 Official Census (BOS) and MOH is intending to use the new census projected figures to estimate the coverage where coverage is expected to increase in 2017.

1.5.3 Linkage of EPI to other child health services

The EPI Programme has a strong linkage with various teams in the Reproductive Maternal Child Health and Nutrition Department, HIV, Health promotion & Communication, Communicable Disease Control and Surveillance among other units. EPI is integrated with these interventions: IMCI, nutrition (Vitamin A supplementation & Nutritional screening), periodic de-worming and growth monitoring.

1.5.4 Accelerated Disease Control and Disease Surveillance

1.5.4.1 Polio Eradication

In line with the Global Polio Eradication Initiative of 1988, Lesotho has made significant progress towards set targets. The last confirmed case of wild poliovirus was detected through record review in 1984. AFP surveillance has been in place since 1997. The specimens from AFP cases are shipped using specimen couriers to South Africa NICD for testing.

Lesotho has well-established and functional Polio committees: National Polio Certification Committee, National Polio Expert Committee and a National Task force for Polio Containment. The committees regularly meet with support from the national secretariat composed of MOH EPI and WHO. To strengthen the skill mix there is an inter country Polio Certification Committee between South Africa, Swaziland and Lesotho where on annual and rotation basis the 3 countries polio committees meet to review progress, challenges as well as follow through implementation of recommendations.

In 2005, Lesotho through the National Certification Committee (NCC) presented a country polio free certification document to the Africa Region Certification Commission (ARCC) which was accepted by the ARCC. To sustain high population immunity against polio, the country uses any mass vaccination campaign such as measles to provide OPV to children below the age of 5 years the latest being in 2017.

Through active case based surveillance implementation, the targeted indicators has been achieved throughout the years at national level but fell short in 2017(2.2/100 000 in 2015, 2.4/100 000 in 2016 and 1.4/100 000 in 2017).

The country has adapted IDSR strategy in 2003 and since 2011 the 2nd edition of the IDSR strategy is in use. There are IDSR focal points in the ten district health management teams (DHMTs) as well CHAL hospital to improve the efficiency and quality of the surveillance system. Additionally, processes to appoint Child Health Officers are underway in all districts. The officers will be focused on child health services, including all immunization related responsibilities. The country continues to ensure among other activities the following:

- Monitoring district performance on active AFP surveillance of polio
- Engaging in annual meeting between Lesotho, South Africa and Swaziland where members exchange ideas and experience on the management/implementation of polio surveillance in the three countries
- Sharing polio annual updates with African regional Polio Certification committee
- Supporting implementation integrated SIAs and periodic administration of polio drops forms part of the interventions provided.

In 2016, the country switched from using trivalent Oral Polio Vaccine (tOPV) to bivalent Oral Polio Vaccine (bOPV) and introduced a dose of Inactivated Polio Vaccine (IPV). The stocks of IPV are in country to resume the discontinued administration of IPV due to global supply shortages.

The country has planned a catch up campaign to reach children that were missed during the IPV stock out. The country will join the global move to end the use of oral polio vaccines as per the polio endgame strategy.

Polio Eradication Initiative (PEI) committee membership has been strengthened and the AFP field guidelines have been developed. The WHO support to the AFP surveillance system will be reduced where Lesotho Government needs to ensure the essential assets and functions are maintained to ensure continued functions when support through WHO (financial) reduces from 2019 by mobilizing resources.

Despite the progress made over the years, the country's efforts towards polio eradication still face significant challenges

- The OPV3 administrative coverage remains stagnant at 65% in 2015, 60% in 2016 and 80 in 2017.
- Non-AFP rate per 100,000 also remains below the targeted operational level of 4/100 000 .
- Current couriers towards stool transportation are non-compliant with required standards.

1.5.4.2 Progress towards measles elimination

There is significant progress made towards measles control through the programme which provides two opportunities for vaccination against measles at 9 and 18 months of age. The first measles mass campaign was conducted in 1999/2000 and follow up campaigns are conducted every 3-4 years thereafter; (Measles catch up and follow up campaigns were conducted in 2000, 2003, 2007, 2010, 2013 and 2017 respectively) Fig 7.

Case based measles surveillance supported by laboratory confirmation using IgM testing at the National Referral Laboratory was introduced in 2000. All suspected measles cases using the standard case definition are tested by the national laboratory. The laboratory undergoes periodic accreditation to maintain WHO Standards where the latest was conducted in 2015. There have been challenges of kit shortage where the stock out of reagents has limited the timely testing of suspected measles cases.

It is also worth noting that there was a major outbreak of measles (2009/2010) that was mainly due to gaps in population immunity due to accumulated susceptible. This indicates the urgent need for ensuring sustained high measles coverage to achieve the measles elimination goal in the country. The coverage for both 1st and 2nd dose of measles is expected to reach a minimum of 90%. Lesotho is still to achieve that coverage level based on the reported coverage.

The Surveillance data in the past five years indicate that, of the suspected measles cases investigated, all were IgM Negative, and over 90% were Rubella positive (fig 8). As the burden of measles is reduced and guided by the Lesotho Measles elimination plan, the country has switched from monovalent Measles Vaccine use to Measles Rubella (MR) in February 2017 aiming to eliminate congenital Rubella syndrome. The latest Supplemental measles campaigns were combined with polio and targeted 9 months -14 years against measles using MR while for polio it targeted 0-59 months old children. This introduction conducted through wide age group catch up campaign was followed by widespread AEFI rumours. All four reported serious AEFI cases were investigated and confirmed to be unrelated to the MR vaccine.

The 2017 measles campaign coverage was only 89% owing to the AEFI related rumours that could have impacted on the Routine MCV1 and MCV2 coverage as well.

Figure 7. Reported cases of Measles Vs MCV1 & 2 WUNEIC , 1990-2016 with SIAs

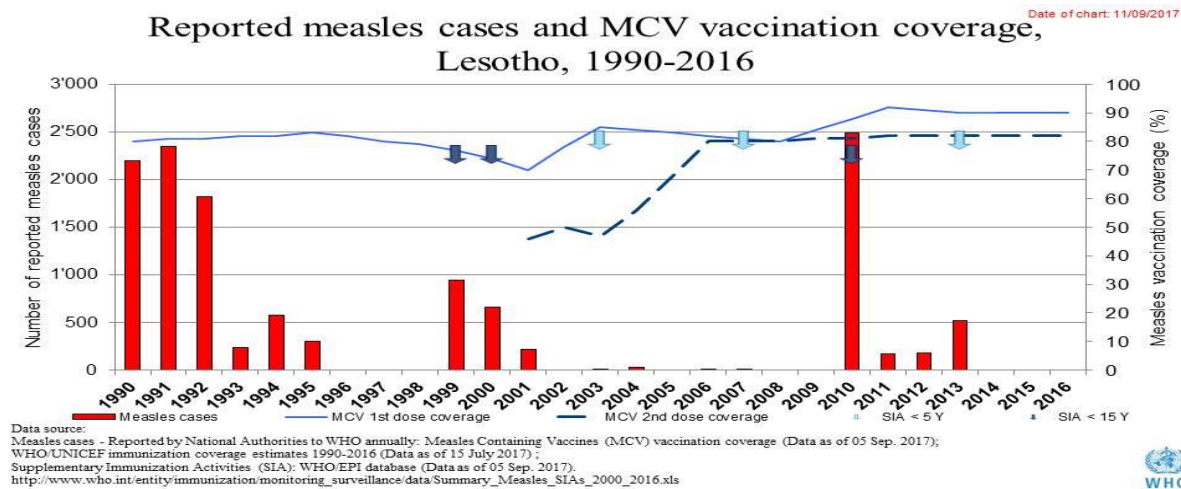
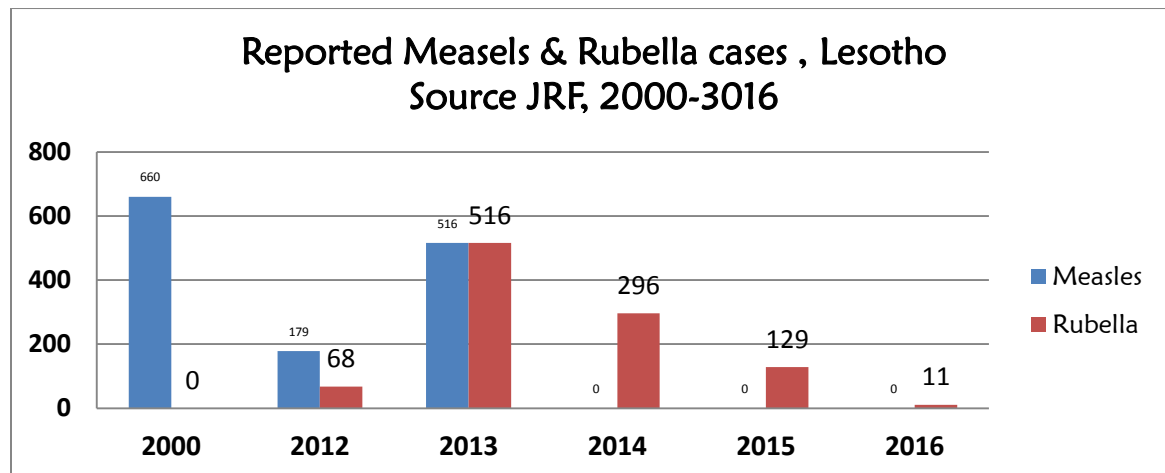


Figure 8. Reported cases of Measles & Rubella, JRF 2000-2016



However, the background burden for Congenital Rubella Syndrome has not been documented locally but significant rise in Rubella while no confirmed case of measles and the WHO AFR guideline has guided the Lesotho EPI to introduce Rubella containing vaccine in 2017 in form of MR vaccine.

1.5.4.3 Progress towards Maternal Neonatal Tetanus Elimination

Lesotho has achieved and sustained Maternal Neonatal tetanus elimination since validation by the World Health Organisation in 2000. This was based on desk review conducted that assessed the TT2+ coverage, percentage of clean deliveries and DPT3 coverage in addition to the surveys done to complement the findings. The challenge of maintaining the elimination status remains a priority for the country. There is a current plan to switch to using Td instead of TT and hence revision of the current schedule is needed that will be advised by the NITAG.

1.5.4. 4 Laboratory support for Surveillance

At the national public health laboratory within the Department of the microbiology, there is a dedicated measles surveillance focal person, for PBM (6) and Rota (3) sentinel sites a focal person supporting the laboratory activities while the EPI surveillance officer is responsible for shipping of AFP stool specimens to South Africa NICD.

Currently there is a challenge of shipping specimens to South Africa due to the courier service requiring IATA standards of specimen shipment since June 2017 including other biological specimens. The MOH is currently exploring options and opportunities to directly engage the courier services.

1.5.6. Vaccines supply quality and Logistics

The government of Lesotho finances all vaccines except Pentavalent and PCV and rota, which are co-financed through GAVI support until 2015. Through co-financing with GAVI it has introduced rotavirus vaccine and MR in 2017. Cold chain and injection equipment are further supplied and distributed by GOL.

The 2012 cold chain assessment and 2014 EVMA noted that vaccine and cold chain management were weak especially at sub-national levels and health facility level. These gaps are in the process of being addressed through cold chain inventory conducted in 2015; unnecessary wastage and lack of wastage monitoring were prominent challenges identified by the assessment. The review also reported the absence of systems to estimate vaccine and logistics needs in many health facilities leading to both overstocking and unnecessary stock outs. Contingency plans were not available for handling vaccines during periods of electricity power failure and shortage of gas. The assessment revealed that preventive maintenance of cold chain equipment was non-existent and this was further compounded by the shortage of cold chain equipment in some health facilities.

To address these challenges, 2014 EVM improvement plan is being implemented as well as the result of the cold chain assessment and inventory conducted in 2015.

WHO EPI logistics cold chain planning tool was applied to estimate storage capacity required to accommodate new vaccines planned to be introduced. Based on that information, cold chain storage capacity is sufficient (300litres) to accommodate traditional, under-used and new vaccine such as the rotavirus, and IPV due to be introduced; until 2020 at central vaccine store and 2017 at district stores.

1.5.7 Advocacy and Social Mobilisation

At the national Ministry of Health the communication Department is responsible to provide integrated support to all programs on Health education, promotion and communication.

The 2014 EPI review noted strong relationship between health education unit and EPI. The country does not have an EPI communication plan or a risk communication plan. However the public relation office in the ministry arranges slots in TV and radios for messages on EPI and VPD surveillance.

Community health workers continue to provide linkage of services between facilities and communities to promote EPI. Previous experience indicate that social mobilization activities are mostly limited to SIAs and not sustained for routine immunization. Other weakness picked by the review included: lack of monitoring of activities, no champions or ambassadors for EPI, no communication focal personnel at district level and this task is carried out by environmental health assistants.

The 2014 DHS has indicated that 97% of women and 85% of men are literate further, 60% of females and 47% of males in the 15-49 age group have at least secondary level education. Radio was the most common means of media exposure for both men and women. In house hold possessions, 83.7% of the population owns mobile phone of which 95.5% living in Urban and 78.1% living in Rural areas own mobile phones. These results indicate targeted communication messages to sustain or increase community demand on immunization services.

In terms of progress there is effort to engage communities with Immunization services through the health facility micro-planning process. In addition the result from the (2016) KAP study of communities in 3 districts on child health Services included Immunization services to guide the improvement of services. Key highlights from the study indicate that 83-85% of the interviewed mothers were knowledgeable on Immunization services; and the absence of EPI materials, guidelines and wall charts was found as compromising the communication and social mobilization. It was recommended, and as detailed in this plan, a communication strategy to address cultural and religious barriers that deter parents from taking their children for immunization will be developed. Such strategy will strengthen routine information dissemination programme, and build on “reaching every community approach” to bring the immunization programme closer to communities

1.5.8 Programme Management and Human Resources

The national Health Strategic Plan noted seven major challenges that face the health sector and three of which directly affect EPI:

- Inadequate human resources in skills and number, leading to inefficiencies in health delivery system
- Inefficient human resource management system which is a source of discontent, and high rates of attrition in the country
- Inaccurate and incomplete health information.
- Lack of clarity in the information system constraining evidence-based decision making

Some of these challenges are being addressed through the health sector wide response to human resources challenges in Lesotho, however efforts are made to redress as indicated below.

Human Resources

The rapid assessment conducted on human resources of the EPI program in 2016 has identified issues such as: critical EPI vacancies at national level, the need for EPI/RMNCAH functional structure establishment, no systematic training and lack of training plan. It recommended the following to be implemented

- Outcome of Training need analysis (TNA) informs the cMYP 2018-2022 and annual operational plans of MoH and partners.
- Financing of training from MoH funds, complemented by partners who are committed to strengthening EPI.
- Family Health Division appoints a HR Training Manager, tasked with planning and managing training interventions for the Division.
- Collaboration with local training institutions to be explored.

The current cMYP has been developed using the costed training plan as part of the HR retention strategy to manage the programme efficiently at all levels among other newly developed strategies.

The EPI programme currently has EPI manager, a Deputy Manager, Surveillance officer, Data officer, cold chain technician and assistants, a logistics officer although the logistician is not full time assigned. At district level a public health nurse assigned manages the EPI programme integrated with other health service management. The national and District level EPI focal persons have been trained on Mid-Level Managers training in 2016. For the Health facility level, Immunization in Practice training is planned. In line with the Human resources development plan there is a plan to address the strengthening of the EPI management at national and district level that is in process.

1.5.8.1 Coordination & support committees

Coordination and general oversight to the programme is assured by the National Inter-Agency Coordination Committee (ICC). Usually chaired by the Minister, the ICC monitors progress, performance and trouble shoot high level policy issues with the Minister for implementation. However meetings have not been sustained on a regular basis, often limited to fulfil the requirements of proposal application process to GAVI. Within the current planning frame, strengthening the functionality of the ICC, through orientation of its members and supporting its planned regular meetings for its optimal functionality has been prioritized.

The ICC has the Immunization Technical Working Group as subcommittee to work from policy translation into operations through planning, supervision, monitoring and evaluation of the programme. To further strengthen technical oversight, the National Immunization Technical Advisory Group (NITAG) is to be established by Ministerial decree to advise the EPI program, At the moment there is a process to identify the members based on the NITAG membership formulation global guide.

The establishment of Lesotho National Medicines Regulatory Authority as the national body with the authority to register all medicines including vaccines intended for public or private use and on issues related to vaccine safety and licensure has been a challenge since 2012. However the AEFI committee was established and is trained in December 2016. Hence it is expected that the reporting and final diagnosis of reported AEFI will improve.

The regular quarterly performance review meetings have not been optimally conducted that needs improvement. The use of the Integrated Supportive supervision tool for the improvement of the quality of the Immunization services will be scaled up using the real time results. There is ad-hoc meeting between EPI and Disease Control that needs improvement to address the performance of the targeted diseases for elimination and eradication.

Table V. Situation analysis of Lesotho 2012-2017

Table V . Situation Analysis Lesotho, 2012-2017							
Disease Control Initiative	Suggested indicators	2012	2013	2014	2015	2016	2017
Polio	OPV3 coverage	66%	66%	67%	66%	65%	69%
Maternal Neonatal Tetanus	Non-polio AFP rate per 100,000 children under 15 years of age	1.79	1.90	3.80	2.2	2.4	1.3
	Number of rounds of national and sub national immunization days; Coverage range	0	1(57%)	NA	NA	NA	1
	TT2+ coverage	36%	50%	47%	68%	68%	60%
	% target population protected at birth from neonatal tetanus (WUNEIC)	83%	83%	83%	83%	85%	NA
	Was there an SIA? (Y/N)	0	0	0	0	0	0
	Neonatal deaths reported and investigated	0	0	0	0	0	0
	Delivery at Facility Rate	61%	61%	77%	77%	77%	77%
Measles & Rubell 1 st dose	Measles / MR vaccination coverage (2 doses)	60%	61%	58%	66%	60%	76%
Measles 2nd dose	Measles2/Rubella coverage	NR	35	54%	55%	55%	62%
	Number of lab confirmed measles/rubella outbreaks	0	0	0	0	0	0
Measles SIAs	Geographic extent National Immunization Day	NA	Nation wide	NA	NA	NA	Nation wide
	Age group	NA	Sep-59	0	0	0	89% admin coverage
	Coverage	0	72%	0	0	0	92% survey coverage
Measles Surveillance	Total Measles Cases (Lab/Clinical/epidemiological)	0	1	0	0	0	0
	Total Rubella cases Clinical/epidemiological)	68	166	296	129	11	78

Table VI. Situation analysis of routine Immunization by System components

Table VI: Situational analysis of routine Immunization by immunization system components				
System Components	Suggested indicators	Performance/Results		
		2015	2016	2017
1. SERVICE DELIVERY				
Immunization Coverage	Official Coverage Estimates % DTP3	67%	67%	87%
	Official Coverage Estimates % Measles	66%	60%	76%
	Other Estimates	WHO/UNICEF best estimates		
	Most Recent Survey Coverage % DTP3	85.4% LDHS 2014	85.4% LDHS 2014)	85.4% LDHS 2014)
	% Fully Immunized Child	68.1%	68.1%	
Immunization Demand	% Drop Out DTP1 – DTP3	2.9% JRF 2014	1.5% (EPI Cluster Survey)	

Immunization Equity	% gap in DTP3 between highest and lowest socio economic quintiles	21.8 (LDHS 2014)	21.8% (LDHS 2014)	21.8%LDHS 2014
	Number of districts with DTP3 coverage > 80%	1	1	0
	Number of high risk communities identified for accelerated routine immunization programming (for MCV 2 < 50%)	0	0	0
	Number of high risk communities identified for accelerated routine immunization programming	4	6	7
Integration	% Integrated Services provided at fixed facilities	100%	100%	100%
	Guidelines on Outreach health service package developed	No	No	No
New Vaccines Introduction	No. of new vaccines introduced into the routine schedule in the last plan period	1	0	2
	Pentavalent - Coverage (Dose 3)	67%	67%	87%
	PCV13 Coverage	62%	66%	82%
	Rotavirus Coverage (RV2)	N/A	N/A	N/A
System Components	Suggested indicators	Performance/Results		
2 Programme Management		2015	2016	2017
Law & Regulation	What numbers of functions are conducted by the NRA?	N/A	N/A	N/A
	Is there legislation or other administrative order establishing a line item for vaccines?	No	No	No
	Is there legislation identifying sources of public revenue for immunization financing?	No	No	No
Policy	Has the national immunization policy been updated?	No	No	No
Planning	Does the country have an annual work plan for immunization funded through Ministry of Health budgeting processes?	Yes	Yes	Yes
	What is the number of districts with an annual micro-plan for immunization?	0	0	0
Coordination	What were the Number of ICC (or equivalent) meetings held last year at which routine immunization was discussed?	4	4	4
	What were the Number of NITAG (or equivalent) meetings held last year?	0	0	0
Advocacy	How many presentations on immunization performance, expenditures, were made to parliament?	2	2	0
System Components	Suggested indicators	Performance/Results		
3.Human Resources management		2015	2016	2017
HR Numbers	No. of health workers/vaccinators per 10,000 population	6	6	6
	% vaccinator posts currently vacant	0%	0%	No data

Capacity Building	No. of health workers & managers trained in immunization services through MLM or IIP per year;	0	18	0
	% of health workers trained in immunization in the last two years (data from PIE and EPI reviews);	0%	0%	0%
	Curriculum review for pre-service medical and nursing immunization education conducted	No	No	No
Supervision	Average no. of central supervision visits to each District level Per year	0	0	1
System Components	Suggested indicators	Performance/Results		
4. Costing and Financing		2015	2016	2017
Financial sustainability	What percentage of total routine vaccine spending was financed using government funds? (including loans and excluding external public financing)	30%	54%	30.2%
	Was the line item in the national budget for immunization 100% funded.	Yes	Yes	Yes
	What % of immunization resources are being met by the domestic health budget (as identified in the annual budget plan)	31%	92%	36.29%
	Government expenditures on routine immunization per surviving infant (JRF 6560)	4.6	13.96	12%
	Are sub-national immunization budgets and expenditures monitored and reported at national level?	Yes	Yes	Yes
System Components	Suggested indicators	Performance/Results		
5. Vaccine Supply Quality and Logistics		2015	2016	2017
Transport / Mobility	Percentage of districts with a sufficient number of supervisory/EPI field activity vehicles /motorbikes/bicycles in working condition	0	30%	60%
Vaccine supply	Was there a stock-out at national level during the last year?	Yes	Yes	Yes
	If yes, specify duration in months	1	1	2
	If yes, specify which antigen(s)	BCC	Measles	BCC
Cold chain/Logistics	% of districts with adequate numbers of appropriate and functional cold chain equipment	70%	34%	100%
	What was the year of last inventory assessment for all cold chain, transport and waste management equipment (or EVM)	Dec-15	0	0
	No. PHC facilities with > 80% score for all indicators on the last EVM assessment	0	0	0
	% Districts with Availability of a cold chain replacement plan	100%	100%	100%
Waste disposal	Availability of a waste management policy and plan	Yes	Yes	Yes
System Components	Suggested indicators	Performance/Results		
6. Surveillance and Reporting		2015	2016	2017

Routine surveillance	Percentage of surveillance reports received at national level from districts compared to number of reports expected	98%	99%	100%
	AFP detection rate/100,000 population under 15 year of age	2.2	2.4	1.4
	% measles positive cases on samples collected from suspected measles cases	100% (277)	100% (77)	0% (73)
	Number of neonatal deaths for which a follow up investigation was conducted	0	0	0
	Sentinel Surveillance for Rotavirus established	Yes	Yes	Yes
	% of suspected meningitis cases tested for Hib/pneumococcal disease according to standard protocol	Yes	Yes	Yes
	% of suspected meningitis cases tested for Hib/pneumococcal disease according to standard protocol	91%	70%	38%
Coverage Monitoring	% gap in match between DTP3 survey coverage and officially reported figures	18.4	18.4	21.40%
Immunization safety	% of districts that have been supplied with adequate (equal or more) number of AD syringes for all routine immunizations	100%	100%	100%
Adverse Events following Immunization	National AEFI System is Active with a designated national committee	No	YES	YES
	Number of serious AEFI cases reported and investigated	0	0	4
System Components	Suggested indicators	Performance/Results		
7. Demand Generation and communication		2015	2016	2017
Communication Strategy	Availability of a routine immunization communication plan	NO	NO	NO
Research	Year of last study on community knowledge, attitudes and practices in relation to immunization	Not done	Not done	YES
Demand	% of outreach services held as planned	No data	No data	No data
	High risk plan for disadvantaged communities	No plan	No Plan	No Plan
School Immunization Activities		2015	2016	2017
Age	Antigens provided	No data	No data	No data
9-13 year females	HPV Vaccine	84%	22%	NA

Table VII. Summary of Strengths Weakness of the Immunization Programme

Table VII. Summary of Strengths, Weakness of the Immunization Programme		
Component	Strengths	Weaknesses
Service Delivery	<input type="checkbox"/> Health facilities open Monday through Friday during 0800 – 1630.	<input type="checkbox"/> 62% of health facilities offer immunization services for one to two days only per week.
	<input type="checkbox"/> EPI guidelines available and known by some facilities.	<input type="checkbox"/> EPI policies not well followed e.g MDV
	<input type="checkbox"/> Staffs have good knowledge on vaccines & benefits of vaccination.	<input type="checkbox"/> Mothers turned away when they visit health facilities on non-immunization days.
	<input type="checkbox"/> Orderly and neat work areas in many facilities.	<input type="checkbox"/> Immunizations mainly provided through static facilities and limited outreach services.
	<input type="checkbox"/> EPI policies available	<input type="checkbox"/> Absence of micro-plans in some facilities
	<input type="checkbox"/> Performance based financing a World Bank initiative, has EPI indicators monitored	<input type="checkbox"/> Long distance from Health Centers especially in the rural <input type="checkbox"/> Immunization coverage not analysed in many facilities
Accelerated Disease Control	<input type="checkbox"/> Availability of adapted IDSR guidelines. <input type="checkbox"/> AFP and AEFI surveillance systems in place and Guidelines available	
	<input type="checkbox"/> Availability of posters on case definitions and disease surveillance.	<input type="checkbox"/> Surveillance manuals not available in some facilities
	<input type="checkbox"/> Availability of disease notification & investigation forms for vaccine preventable disease surveillance; AFP, Measles, Hib & rotavirus available.	<input type="checkbox"/> Some staff not yet trained on new revised/second edition IDSR guidelines
	<input type="checkbox"/> 90% district trained on 2 nd edition IDSR guidelines.	<input type="checkbox"/> Disease trends not monitored in many facilities; Outbreaks not detected early because data are not analysed locally
	Surveillance officers are present in DHMTs.	<input type="checkbox"/> Prioritization of sites and active surveillance is not done. <input type="checkbox"/> Surveillance data is not well collected and reported ;Data harmonization not done
Vaccines , Cold chain & Logistics	<input type="checkbox"/> Nurses and PHNs assigned to look after vaccine fridges	<input type="checkbox"/> Shortages of gas in some facilities
	<input type="checkbox"/> Electronic temperature monitor devices (multi log, freeze tag 1,2) available in all facilities.	<input type="checkbox"/> Lack of incinerators in some facilities
	<input type="checkbox"/> Packing vaccines using the “First In First Out” method	<input type="checkbox"/> No contingency plans for events of power failures and shortages of gas in other facilities.
	<input type="checkbox"/> Shake test known and practiced by some nurses	<input type="checkbox"/> Irregular defrosting of freezers; regular maintenance of Fridges not done
	<input type="checkbox"/> Timely delivery of ordered vaccines.	<input type="checkbox"/> Irregular monitoring of temperatures in some places.
	<input type="checkbox"/> AD syringes used in routine immunization country wide and safe injection practices in many facilities.	<input type="checkbox"/> Stock outs, over-stocks and under-stocks of vaccines in some facilities.
	<input type="checkbox"/> Proper storage of syringes and needles.	<input type="checkbox"/> Shake test, MVP and VVM not known in many facilities
	<input type="checkbox"/> Availability of incinerators (in some health facilities) and Safe disposal of injection waste.	<input type="checkbox"/> No standard method for estimating vaccines and logistics needs
	<input type="checkbox"/> Waste management plan in place	<input type="checkbox"/> Poor record keeping and discrepancies between physical counts and records in ledger books
	<input type="checkbox"/> Non-functional refrigerators replaced following cold chain assessment and inventory	<input type="checkbox"/> Vaccine wastage not monitored
Communication, Advocacy and Demand creation	<input type="checkbox"/> Cold chain equipment replacement plan available	<input type="checkbox"/> Storing medicines and other items in vaccine fridges
	<input type="checkbox"/> Availability of community health workers	<input type="checkbox"/> Non-functional health centre committees in many facilities
	<input type="checkbox"/> Participation of CHWs in routine immunization, NIDs and disease surveillance (in some health facilities).Social mobilisation is conducted prior to NIDs.	<input type="checkbox"/> CHWs do not participate in routine immunization and disease surveillance in some facilities; Unavailability of communication strategy
	<input type="checkbox"/>	<input type="checkbox"/> Defaulter tracking by CHWs mechanism not in place <input type="checkbox"/> Old and out-dated IEC materials; Inadequate transport for social mobilisation

		<input type="checkbox"/> Myths about vaccines being poisonous and harmful to children's health not countered <input type="checkbox"/> Health education is centralised <input type="checkbox"/> Inadequate funds for social mobilisation & Transport for Social mobilization
Programme management	<input type="checkbox"/> Staffing pattern improved (5 health workers in more than 50% health facilities)	<input type="checkbox"/> Inconsistent in-service and refresher training
	<input type="checkbox"/> Some staff trained on EPI, Cold Chain and Vaccine Management, and Disease Surveillance.	<input type="checkbox"/> Inadequate transport and funds
	<input type="checkbox"/> EPI services are integrated into IMCI in some facilities.	<input type="checkbox"/> Lack of EPI micro plans in many facilities
	<input type="checkbox"/> Immunization sessions include other interventions such as growth monitoring.	<input type="checkbox"/> Weak data management in many facilities;
	<input type="checkbox"/> Post Exposure Prophylaxis (PEP) for needle stick injuries available	<input type="checkbox"/> Irregular supportive supervision at all levels.
	EPI policy document available in all health facilities	<input type="checkbox"/> TWG and ICC meetings not held regularly <input type="checkbox"/> National Immunisation Technical Advisory Group (NITAG) and National Regulatory Authority (NRA) not available
Sources, Lesotho Comprehensive EPI review report 2014, Joint appraisal report of 2017, Equity assessment study report 2017 and KAP study on Maternal Child Health and nutrition 2017 report		

TABLE VIII NATIONAL IMMUNIZATION MONITORING & EVALUATION FRAMEWORK

Goal	IMPACT INDICATORS	Baseline			Targets					Means of verification
		Result	Year	Source	2018	2019	2020	2021	2022	
Immunization Component - Immunization Services										
To reduce the % gap in DTP3 between highest and lowest socio economic quintiles from 4% to 0% all districts by 2022;	To contribute to the reduction of child mortality to 25/1,000 live birth by 2030 Reduction in Under 5 Child Mortality Rate	130 / 100,000	1990	DHS Census 2016	80/1,000lb					DHS 2014, census 2016, MICS 2018
Objective	OUTCOME INDICATORS	Baseline			Targets					Means of verification
		Result	Year	Source	2018	2019	2020	2021	2022	
Immunization Component - Immunization Services										
Implement Reaching Every Community Strategy in all Districts	Reaching every community guidelines adapted & disseminated for use / HF RED MP	255%	2017	Plan & program Records	75%	85%	100%	100%	100%	Guidelines endorsed & disseminated; HF MP validated
Strategies	OUTPUT INDICATORS	Baseline			Targets					Means of verification
		Result	Year	Source	2018	2019	2020	2021	2022	
Immunization Component - Immunization Services										

Adapt Reaching Every Community Strategy and Guidelines	Specific TA and budget resource mobilized for REC strategy	25%	2017	Program Records	75%	85%	100%	100%	100%	Programme Records
Inputs & Activities	INPUT INDICATORS	Baseline			Targets					
		Result	Year	Source	2018	2019	2020	2021	2022	Means of verification
Immunization Component - Immunization Services										
Validated micro-plan, Supportive supervision to verify and support Districts/HFs	No Validated Micro-plans consolidated by district	0%	2017	District plans	50%	75%	100%	100%	100%	Feedback records from National level

Table VIII. Lesotho 2018 Annual Operational Plan

LESOTHO ANNUAL IMPLEMENTATION PLAN 2018

Year 1- 2018					Months of implementation												Expected Output	Resources Needed
Immunization Component	Activity	Start Month	End Month	% Compl	1	2	3	4	5	6	7	8	9	10	11	12		
Immunization Service delivery to increase Coverage	National EPI to ensure districts & HF RED micro plan is consolidated and submitted for review and validation by end March 2018 Update the list of VHWs, HCC and Community stakeholders to partner for community linkage and document every month the activities conducted (DHMTS) (EPI TWG to review the district micro plans)	April	December	100%				x	x	x							100% micro plans collected from all Districts	Vehicles, airtime, personnel, meals and accommodation; EPI TWG to go to the District/Health facilities to validate the consolidated RED micro plans
	Prioritized areas with high number unimmunized and underserved/difficult to reach areas to Implement outreaches Institutionalize Tracking of defaulters in al HFs	January	December	90%; 50%	x	x	x	x	x		x	x	x	x	x	x	Micro plans identify and categorize the risk population ; defaulter tracking initiated in 50% of districts	Vehicles, airtime, personnel, meals and accommodation
	National EPI supported by WHO to Adapt the modules for IIP ; national EPI to conduct trainings on Immunization In Practice (IIP)TOT for all districts (EPI TWG & district for TOT; District EPI child health officers and HF level officers to be trained) as per the National training plan	April	December	100%				x	x	x							TOT conducted using adapted IIP Modules in all districts ; Training conducted for health facility level using the adapted modules in all districts	Assigned Child health officers by MOH in every district; Printed modules, Vehicles, airtime, personnel, meals and accommodation
	Conduct Regular monitoring of Drop out by district & HF conducted for corrective action on monthly basis by National & District level	February	December	80%	x	x	x	x	x	x	x		x	x	x	x	Monthly analysis providing Dropout rate for corrective action if out of range	monthly reports
	National EPI to provide quarterly feedback to all districts	March, June, Sept, Dec		100%			x			x				x		x	Quarterly feedback bulletin sent to districts from national EPI	Printed feedback; or copy by mail
	Fully immunized to be increased	Conduct Defaulter tracing (using the card and accompaniment to HFs for immunization) by all districts	February	December	80%		x	x	x	x	x	x	x	x	x	x	Report on tracked defaulters by respective districts (quarterly)	Vehicles, personnel, DSA
Immunization Equity	Periodic hire of helicopter, equine (horses, donkeys) to strengthen outreach services at least once a year (ensure Micro plan is part of the annual district health budget) ; Tracked defaulters ; linked with VHWs listed; Intense Social mobilization is done prior and provide integrated packaged services (EPI, NUT)	Oct	December													Targeted and identified unreached children reached ; report on the activity as evidence from district	means of transport, DSA , airtime, personnel, meals and accommodation	
New Vaccine Introduction/change of schedule	National EPI and EPI TWG to prepare re-introduction of HPV proposal ;	April	November					x	x	x	x	x	x	x	x	Proposal developed and submitted ; Accepted proposal for support	Technical guidelines; Review of the plans by the EPI TWG	
	Develop plan for IPV reintroduction, conduct sensitization with the districts for implementation ; monitor preparation; distribute required supplies	April	December					x	x	x	x	x	x	x	x	Districts to have Implementation plan of vaccine re- introduction process that is monitored and implemented	Sensitization of all HF in all districts by national /district supported by EPI TWG	
	Conduct post introduction evaluation (PIE) of the Rota virus and MR vaccine	August	December									x	x	x		PIE Report	External TA, funds	
HepB birth dose introduction guidance	Submit request to NITAG to advise if Hep B Birth dose should be introduced in Lesotho and use	June	December							x					x	Guidance from NITAG on Hep B Birth dose if required	conference facilities and DSA / External TA facilitation	

	guidance to update future plans																			
Switch from TT to Td	Submit request to NITAG to advise on Schedule change and formulation ; update policy ;monitor preparation at national and district level ;	April	December					x	x	x	x								NITAG advise report to guide the switch preparation; Request for Td to be submitted; switch plan to be prepared	conference facilities and DSA /External TA facilitation
Vaccine Supply and Cold Chain	Submit Cold chain Capacity Expansion and Optimization proposal (National EPI supported by UNICEF) and ensure costing of the cMYP is revised	March	May				x	x	x	x									CCEOP application proposal developed ; costing in cMYP revised	Vehicles, airtime, personnel, DSA + Externa TA (UNICEF ESARO); TA from WHO IST (last week of the CCEOP)
	Develop and implement maintenance /rehabilitation plan as part of the CCEOP (National EPI supported by UNICEF)	March	May																Rehabilitation plan in place as part of the CCEOP	TA and EPI TWG work
	Implement the capacity building plan for Cold chain technicians & Vaccine managers & Technicians in the districts (National EPI supported by UNICEF)	March	May				x		x										Vaccine management and Cold chain maintenance trained officers (report) ; Capacity on rehabilitation of CC and improved vaccine management	TA to train the officers, Conference package
	Unicef & WHO to support building capacity on IIP, EVMA (partial) to institutionalize forecasting at HF/district, monthly reporting on stock ;	June	December																Identified focal persons trained ; training report and follow up of improvement	TA, Conference package and finances
	National EPI supported by UNICEF to Quantify and timely place order of bundled vaccines; training on Stock management at district level ; National to summarize and monitor stocks on monthly basis (DVDMT and SMT)	June	December																Vaccine forecasting plan available; stock management report available ; minimize stock out of vaccines	TA from UNICEF in country
Waste management plan/policy guideline	Develop interim plan to guide management of obsolete fridges disposal National EPI supported by Environmental health and Environment Ministry and Unicef	April	December																Interim plan available	TA from UNICEF in country
Transport/Mobility	Unicef & Riders for health to support the rapid transport assessment need for EPI, develop transportation plan, procure vehicles based on the plan (to feed into the GAVI HSIS proposal)	March	Nov					x	x	x	x								Harmonized Transport need assessment conducted and report to guide the FPP/CEF available	TA from unicef & Riders for health
Polio Endgame strategies implementation	National EPI with support from WHO to conduct intensified active case search and active surveillance for Acute flaccid Paralysis ;	Jan	December			x	x	x	x	x									Report on active surveillance and active search available ; ISS tool report	WHO TA and finance
Sustaining certification level of AFP surveillance indicators	National EPI with support from WHO to Conduct Quarterly polio risk assessment and develop mitigation plan to address identified risk	Jan	December																Quarterly risk assessment conducted with mitigation plan to address challenges	WHO TA

Sustaining certification level of AFP surveillance indicators	National EPI TWG supported by WHO to conduct refresher surveillance Training for Health center nurses , clinicians and conduct community sensitizations ; roll-out of the tool; clinician & community regular sensitization	March	December																Trainings conducted documented with list of participants ; surveillance targets achieved ; Active case search monitored;	WHO TA and finance
	National EPI TWG to adapt and print the new revised WHO Case AFP investigation form (GPS coordinate)and provide sensitization on the new form, print and disseminate for use with support from WHO	March	June																New AFP case investigation form in use	WHO TA and finance
	National EPI TWG with support from WHO to train and build capacity of national team (Emergency, IHR and EPI) on the Polio SOP for outbreak response ; conduct simulation to be discussed		June																National Polio SOP updated, relevant officers sensitized on the National SOP for polio outbreak response	Technical guidelines; meeting
	National EPI with support from WHO to conduct EPI/Surveillance quarterly monitoring peer review meetings with all districts	April, July, Oct, Dec																	Report on quarterly review meetings; priority sites visited with evidence / Desk review of performance conducted	WHO TA, Districts peer review comments
	National EPI with support of WHO to use alternative accredited and appropriate couriers services for prompt Specimen shipment	February	March																Identified appropriate courier that is accredited in use	WHO TA and finance
Annual progress report on Polio free status documented	National EPI TWG supported by WHO to Coordinate and monitor conduct of meetings for Polio committees; Advocate for inclusion of budget in HSIS as WHO is transiting due to polio ramp down	April	December																Report on Polio committee meetings (minutes) ; Annual polio progress report availed in April 2018	WHO TA and finance
Measles elimination	National Epi with support from WHO country office and IST, to adapt the measles Surveillance guideline in line with measles elimination, disseminate and train surveillance officers; National EPI to establish Measles national verification committee with support from WHO IST	November	December																Updated measles guidelines, verification committee in place	WHO TA and finance
	National EPI to ensure laboratory supplies are available ;budgeting to be included in the HSIS for next coming years	March	December																FPP to include Surveillance budget as transition from WHO	WHO TA
	National EPI supported by WHO to identify appropriate expert for the conduct of the retrospective record review to establish burden of CRS	May	December																CRS retrospective record review report	WHO TA
New vaccine Sentinel surveillance	National EPI supported by WHO to support the sentinel sites periodic meetings & data management; conduct quarterly supervision to the sites ; conduct quarterly review meetings	Feb	December																minutes on quarterly meetings and supervision reports from sentinel surveillance sites	WHO TA

Law & Regulation	National EPI with support from EPI TWG to Prepare advocacy brief for parliamentarians to endorse the NRA bill	Feb	December															Advocacy brief for parliamentarians available and used	EPI TWG support
	National EPI with support from WHO to Develop the framework to constitute the NITAG; Nominations to be submitted to the Minister ; WHO to support their orientation	Feb	July															NITAG functional and guidance report on TT to Td Switch for implementation	NITAG DSA and conference package ; External WHO TA
	National EPI with support of WHO and partners to update the EPI Policy	Feb	December															Updated EPI policy	TA from WHO and partners (Remote support)
Planning & program management improved	Feedback bulletin to be generated by National EPI to Districts on quarterly (EPI/Surveillance)	March	December															Quarterly bulletin developed and shared	
	National EPI with EPI TWG support to update and revise the RED guideline	June	December															Revised RED Guideline available with tools in use	TA from EPI TWG ; Remote support from WHO and UNICEF
	EPI TWG to review the Micro plans and validate and document and feedback to districts and HFs	March	December															Validated HF Micro plans consolidated by District	TA from EPI TWG
Supervision	National EPI supported by the EPI TWG Adapt the WHO integrated supervisory checklist for implementation using mobile Phones (Innovations); Sensitization of the national team	April	December															ISS adapted and in use by MOH and partners	TA from WHO and finances
	Build capacity ; Secure funding for phase I selected districts to be secured from WHO for institutionalizing the ISS tool (integrated supportive supervision tool)	April	December															Report on ISS availed	DSA for field mission from WHO ; Identification of districts for phase I scale up
Coordination, Leadership	National with support from partners to conduct Orientation of the ICC members, develop a regular schedule (quarterly)of ICC meetings and share with members	Feb	December															ICC members orientation report ; TOR and meeting reports	TA from partners; Strong Advocay from Partners ; WHO Support
	National EPI through the PS to Secure ministerial approval for setting up the EPI LWG; Conduct regular meetings as per the TOR	Feb	June															EPI LWG in place	Advocacy for establishment
	National EPI supported by partners to develop a regular EPI TWG meeting schedule and conduct meetings (monthly)	Feb	December															Monthly EPI TWG meeting minutes	Regular attendance from EPI TWG members
Program monitoring	National EPI supported by partners to conduct Data quality review ;	Feb	April															DQR report and plan available	outside TA from WHO; EPI TWG active participation
	National EPI supported by Partners to Implement data quality improvement plan; Data team to regularly meet	April	December															DQI plan in place and implementation report	Monitoring of the plan by the EPI TWG
	National EPI and Planning unit to strengthen the Data working team so that EPI data is focused on data and update the EPI TWG regularly (partners, planning department, Disease control, HIV and other programs)	April	December															The data quality team to work and report to EPI TWG; sub group of the EPI TWG to strengthen data quality (to be discussed)	Agreement of the MOH team

Advocacy	National EPI supported by the EPI TWG to hold Stakeholders meeting to develop the framework & document the activities for stakeholders (community , private sectors and MOH	June	December															Framework used to guide report generation for resources mobilization	EPI TWG support and other stakeholders
Communication Strategy (EPI)	National EPI with support from WHO and UNICEF , Red Cross and Stakeholders to Mobilize technical support to develop EPI communication plan/Strategy. Convene stakeholder meetings; monitor use of the Strategy	June	December															Communication strategic plan developed with participation of the CSOs supported by partners ; Social mobilization resource mapping done	Red Cross and UNICEF TA and Health Education team of the MOH; CSOs involved in SM to be included in the development
Communication Strategy (EPI)	National Health Education unit supported by National EPI and Unicef to develop IEC materials, print and distribute in local languages and promote use of local radios for sustained demand creation on EPI on regular basis	March	December															× IEC materials on EPI availed in local languages ; airing of messages in local languages on regular monthly using community radios ; report on activities	Support from EPI TWG
Communication Strategy	National Health Education unit supported by National EPI and UNICEF to develop Risk communication and Vaccine hesitant group communication strategy developed and capacity built for all districts	March	December															Strategy to address vaccine hesitant group developed; Risk communication plan developed	Unicef C4d to support the risk communication ; Online E training on risk communication to be taken by interested TWGs
Communication Strategy	National EPI supported by Unicef and CHAI to engage with MOH Education for Defaulter tracing and adolescent immunization	Feb	December															Partnership with MO Education , early learning centers to ensure schools used for defaulter tracing	Advocacy with Ministry of Education and updating of EPI policy. School Health policy
	National EPI to celebrate the annual African Vaccination week with support from Health education unit and stakeholders	April																Mobilization activities reports	Support of Senior MOH and partners
School Immunization	Summarize co-financing decision letters and share with relevant departments (to be incorporated in the School Health policy)	June	Sept															Co-financing reporting done on time and used for action	Information from Finance and planning of Ministry
Financial Sustainability	National EPI supported by EPI TWG, ICC and stakeholders to advocate with PS and Minister for the continued mobilization of resources to sustain and increase coverage using the CMYP and annual Operation plan																	× cMYP and Annual operational plan used for resources mobilization to sustain immunization performance	EPI TWG briefing notes and the quarterly performance reports

2. COSTING AND FINANCING OF MULTI-YEAR PLAN 2018 - 2022

2.1 Costing and Financing

The Comprehensive Multi-Year Plan for Lesotho for 2018 – 2022 has been prepared with some parameters that also serve to inform the costing and financing projections. The WHO logistics forecasting tool was used for estimation of the vaccines, injection equipment and cold chain capacity requirement while the cMYP costing and financing tool was used to estimate and made projections for the financing requirements.

The population projections as presented in table X below is based on the result of the population census conducted in 2016.

Table IX. Population projection used for planning

Population Projections 2017 - 2018						
	2017	2018	2019	2020	2021	2022
Population figures used	2,007,201	2,034,592	2,048,427	2,062,356	2,076,380	2,090,500
Total annual birth cohort:	40,144	40,692	40,969	41,247	41,528	41,810
Total annual surviving infants:	38,137	38,657	38,920	39,185	39,451	39,720
Total annual pregnant women:	50,180	50,865	51,211	51,559	51,910	52,263

Further to the programme objective to achieve 90% coverage for all antigens for routine immunization the vaccine requirement has been projected as presented in table XI.

Table X. Projected vaccine requirement by year

Annual vaccine Doses Required (including buffer Stock)							
	2017	2018	2019	2020	2021	2022	Total 5 Years
BCG	72,400	73,500	73,900	74,400	74,900	75,400	372,100
bOPV	161,800	164,300	165,200	166,300	167,400	168,600	831,800
PCV-13	108,600	110,300	110,900	111,600	112,400	113,100	558,300
DTP-HepB-Hib	121,400	123,300	123,900	124,700	125,600	126,400	623,900
IPV	36,200	36,800	37,000	37,200	37,500	37,700	186,200
Rota_liq	72,400	73,500	73,900	74,400	74,900	75,400	372,100
MR	98,300	99,800	100,300	101,000	101,700	102,400	505,200
DT	40,500	41,100	41,300	41,600	41,900	42,200	208,100
TT	266,200	270,200					536,400
Td			103,100	83,200	83,700	84,300	354,300
HPV				53,800	43,400	43,700	140,900

The cost by antigen has also been computed as projected in Table XII.

Table XI. Vaccine cost by antigen by year

Vaccine Cost by Antigen (including Frieghts)							
	2017	2018	2019	2020	2021	2022	Total 5 Years
Total	\$1,000,983	\$1,016,601	\$1,011,168	\$1,257,431	\$1,217,867	\$1,225,718	\$5,728,785
BCG	\$9,919	\$10,070	\$10,124	\$10,193	\$10,261	\$10,330	\$50,978
bOPV	\$49,834	\$50,604	\$50,882	\$51,220	\$51,559	\$51,929	\$256,194
PCV-13	\$352,950	\$358,475	\$360,425	\$362,700	\$365,300	\$367,575	\$1,814,475
DTP-HepB	\$210,022	\$213,309	\$214,347	\$215,731	\$217,288	\$218,672	\$1,079,347
IPV	\$101,360	\$103,040	\$103,600	\$104,160	\$105,000	\$105,560	\$521,360
Rota_liq	\$190,557	\$193,452	\$194,505	\$195,821	\$197,137	\$198,453	\$979,367
MR	\$59,570	\$60,479	\$60,782	\$61,206	\$61,630	\$62,054	\$306,151
DT	\$4,809	\$4,881	\$4,904	\$4,940	\$4,976	\$5,011	\$24,712
TT	\$21,962	\$22,292	\$0	\$0	\$0	\$0	\$22,292
Td	\$0	\$0	\$11,599	\$9,360	\$9,416	\$9,484	\$39,859
HPV	\$0	\$0	\$0	\$242,100	\$195,300	\$196,650	\$634,050

From the cost projections, over a 5 year period with a total cost of \$5,728,785, PCV 13 takes a high proportion of 32% and Penta vaccine accounts for 19% respectively. Projections were also made for injection supplies both in quantity requirement as well as the cost in Table XIII and Table XIV.

Table XII. Injection supplies requirement by year

Total Annual Safe Injection and Equipment							
	2017	2018	2019	2020	2021	2022	Total 5 Years
No. of syringes required for ID injections	40,200	40,800	41,000	41,300	41,600	41,900	206,600
No. of syringes required for SC injections	76,400	77,500	77,900	78,500	79,000	79,500	392,400
No. of syringes required for IM injections	251,100	255,000	33,700	135,200	124,800	125,600	674,300
Syringe,RUP-1,2ml,w/fixed ndl/BOX-100	3,700	3,700	3,700	3,800	3,800	3,800	18,800
Syringe,RUP-1,5ml,w/fixed ndl/BOX-100	9,900	10,000	10,100	10,100	10,200	10,300	50,700
Safety boxes	3,900	3,900	1,000	2,800	2,700	2,700	13,100

Table XIII. Cost of Injection safety supplies by year

Total Cost of Safe Injection and equipment							
	2017	2018	2019	2020	2021	2022	Total 5 Years
Total	\$24,040	\$24,360	\$10,283	\$17,132	\$16,546	\$16,643	\$84,964
No. of syringes required for ID injections	\$2,631	\$2,670	\$2,683	\$2,703	\$2,723	\$2,742	\$13,522
No. of syringes required for SC injections	\$4,202	\$4,263	\$4,285	\$4,318	\$4,345	\$4,373	\$21,582
No. of syringes required for IM injections	\$13,811	\$14,025	\$1,854	\$7,436	\$6,864	\$6,908	\$37,087
Syringe,RUP-1,2ml,w/fixed ndl/BOX-100	\$209	\$209	\$209	\$214	\$214	\$214	\$1,061
Syringe,RUP-1,5ml,w/fixed ndl/BOX-100	\$571	\$576	\$582	\$582	\$588	\$594	\$2,922
Safety boxes	\$2,617	\$2,617	\$671	\$1,879	\$1,812	\$1,812	\$8,790

The programme planned to conduct SIAs in 2019 for HPV vaccination for multi age cohort of 9 – 13 years.. This activity is put at a total cost of \$1,111,731 with injection safety and supplies estimated to cost \$15,081. Other antigens planned for SIA are Td in 2020 once the switch from TT to Td has been made and, MR in 2021. The Td vaccine and supplies will cost \$89,752 while the MR will cost \$147, 434. The operational cost of the SIAs is computed in a separate table in this plan.

In order to make the projections for the period 2018 - 2022, a review of programme implementation cost for 2017 was conducted. It was observed that apart from SIA for MR which accounted for 35% of the cost, other cost driver was the introduction of new vaccine which accounted for 33% of the total expenditure of \$2,631,944. The figure may not have captured all the requisite expenditures due to weakness in tracking and reporting programme expenditure; it however provides indicative figures for projections. The programme has planned to sharpen its immunization expenditure tracking and reporting in order to serve national programme planning and meet regional and global reporting.

The projected resource requirement by category is presented in Figure 9 below.

Figure 9. Projected resource requirement

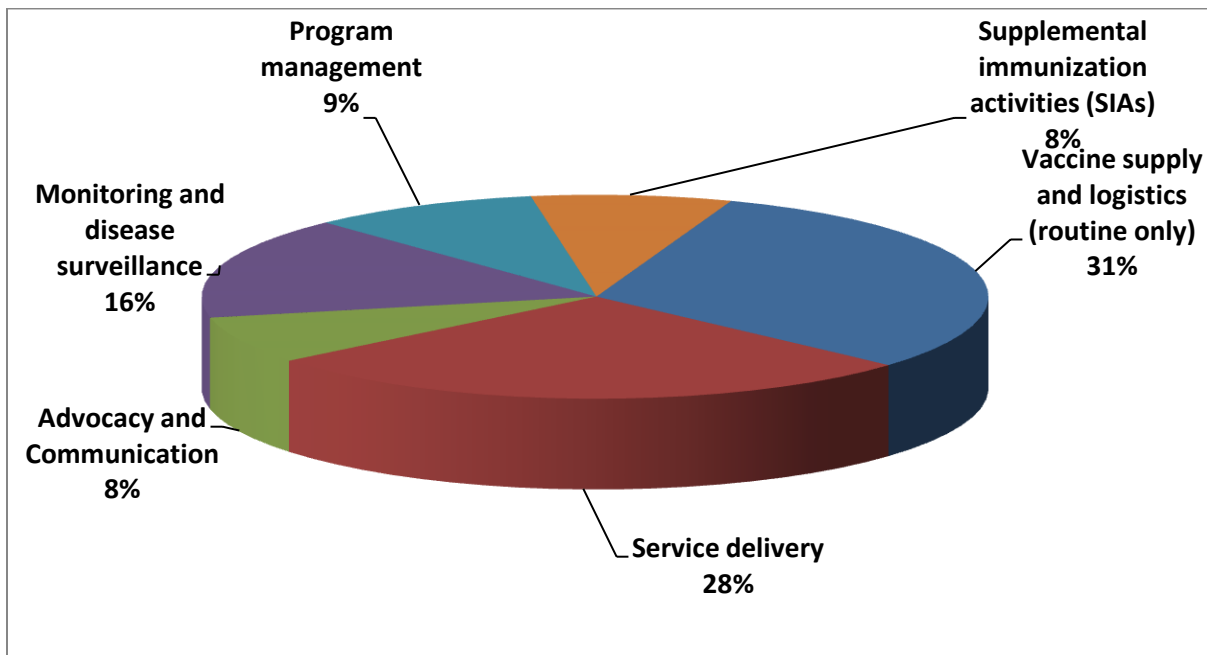


Table XIV. Immunization Expenditure in Baseline year

Immunization Expenditure in BaseLine year		
Cost category	2017	
	USD	%
Traditional Vaccines	147,049	6%
New vaccines	861,029	33%
Injection supplies	43,173	2%
Personnel	476,280	18%
Transportation	2,070	0%
Other routine recurrent costs	118,455	5%
Vehicles	50,000	2%
Supplemental immunization activities	933,888	35%
Total	2,631,944	

The routine recurrent cost for the period 2018 – 2022 is presented in table XVI below

Table XV. Routine recurrent cost 2018-2022

Future Cost projection					
Cost category	2018	2019	2020	2021	2022
Routine recurrent costs					
Traditional Vaccines	\$148,095	\$138,291	\$136,919	\$137,843	\$138,808
New vaccines	\$866,737	\$872,877	\$1,120,512	\$1,080,025	\$1,086,910
Injection supplies	\$43,497	\$29,574	\$36,532	\$36,062	\$36,280
Personnel	\$709,798	\$780,675	\$796,288	\$812,214	\$828,458
Transportation	\$129,611	\$283,600	\$137,594	\$297,298	\$140,867
Other routine recurrent costs	\$1,231,476	\$1,386,344	\$1,413,030	\$1,362,774	\$1,514,619
Vehicles	\$0	\$72,828	\$53,060	\$0	\$0
Other capital equipment	\$0	\$0	\$51,999	\$0	\$0
Supplemental immunization activities	\$0	\$1,110,054	\$86,263	\$471,654	\$0

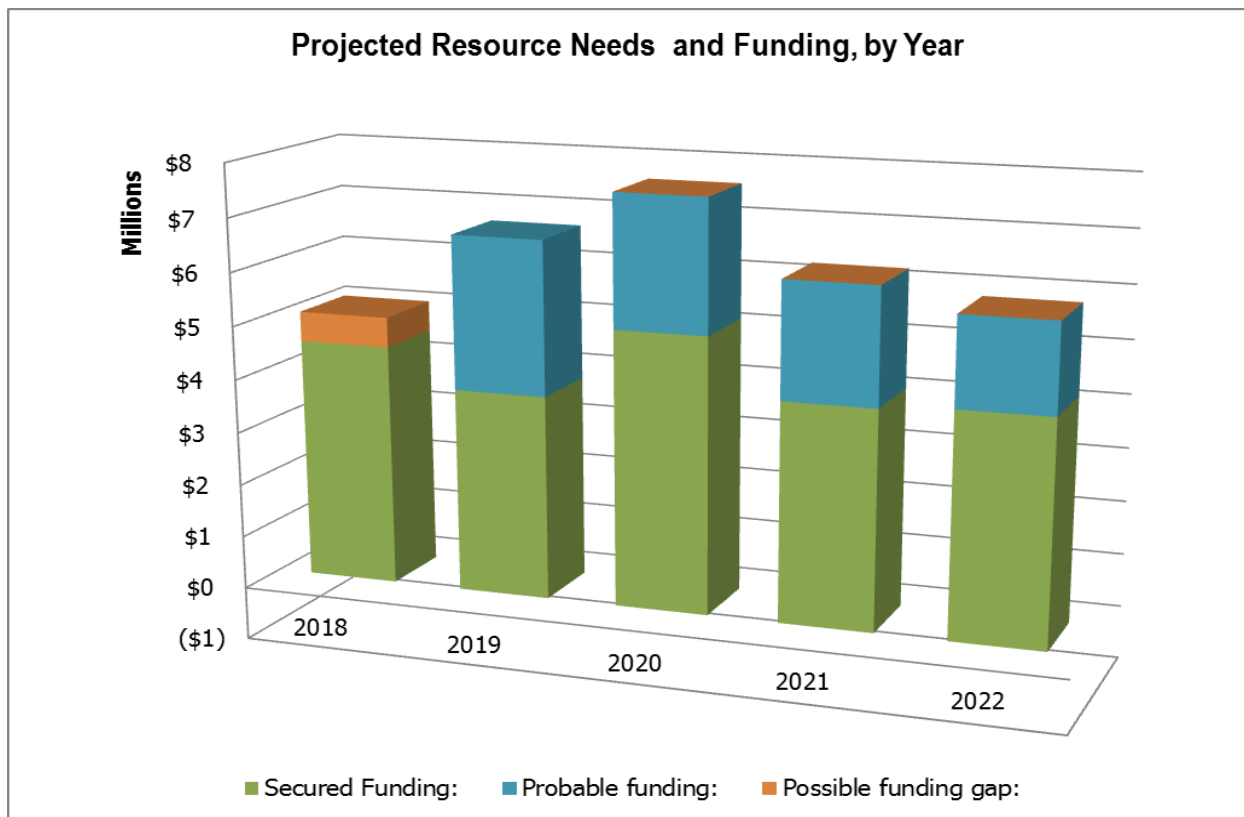
Further to the funding profile from Government and partners, the projected cost of immunization in Lesotho was allocated to the various sources. It is assumed that funding will continue at least at the same trend as was in the previous years.

Table XVII below indicate the secured funding by source.

Table XVI. Distribution of secured funding by source

Total secure funding by source						
	2018	2019	2020	2021	2022	Total 5 Years
	\$ 2,572,315	\$ 1,793,559	\$ 2,068,637	\$ 2,024,026	\$ 2,081,586	\$ 10,540,123
Government	\$ 1,235,135	\$ 870,682	\$ 948,125	\$ 944,001	\$ 994,676	\$ 4,992,619
Gov. co-financing of gavi vaccine	\$ 65,621	\$ 75,216	\$ 101,079	\$ 113,913	\$ 130,101	\$ 485,930
Gavi Vaccine Support	\$ 801,116	\$ 797,661	\$ 1,019,433	\$ 966,112	\$ 956,809	\$ 4,541,131
WHO	\$ 30,000	\$ 30,000	\$ -	\$ -	\$ -	\$ 60,000
UNICEF	\$ 180,000	\$ 20,000	\$ -	\$ -	\$ -	\$ 200,000
Gavi HSS	\$ 260,443	\$ -	\$ -	\$ -	\$ -	\$ 260,443
Gavi CCEOP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Funding gap (with secured funds only)	\$556,899	\$2,880,683	\$2,470,325	\$2,173,844	\$1,664,355	\$9,746,106
Funding gap as% Of Total Needs	18%	62%	54%	52%	44%	48%

Figure 10. Projected Resource Needs and funding by year



It is anticipated that Government will continue to fund traditional vaccine and meet the Gavi co-financing requirement at 100% level. It is also anticipated that funding from Gavi support for vaccine support will also continue for the five years in the planned period. The secured funding from UNICEF and WHO could not be projected to extend beyond a period of 2 years based on the agencies funding support cycle. It is observed that 18% of total funds required remain unsecured for 2018. The proportion of unsecured fund increases as projections move from the base year reaching a high rate of 62% in 2019 occasioned by the HPV vaccine introduction cost. The table below XVIII presents the probable funding by agencies.

Table XVII. Probable funding by agencies

	Probable funding by possible source					
	2018	2019	2020	2021	2022	Total 5 Years
Probable funding:	\$ 2,880,684	\$ 2,470,324	\$ 2,173,842	\$ 1,664,354	\$ 9,189,204	
Gavi Vaccine Support	\$ 1,110,054	\$ -	\$ 471,654	\$ -	\$ 1,581,708	
WHO	\$ -	\$ 30,000	\$ 30,000	\$ 30,000	\$ 90,000	
UNICEF	\$ 272,828	\$ -	\$ 100,000	\$ 120,000	\$ 492,828	
Gavi HSS	\$ 1,497,802	\$ 2,069,671	\$ 1,483,699	\$ 1,184,348	\$ 6,235,520	
Gavi CCEOP	\$ -	\$ 370,653	\$ 88,489	\$ 330,006	\$ 789,148	
Funding gap (with secured & probable funds)	\$ 556,899				\$ 556,902	

It remain that 2018 has an unfunded sum of \$556,899 which has not been budgeted by any partner and also information indicate that the amount may not have been accommodated in the government budget for 2018/2019. It should be emphasized that for the activities associated with the cost (increased disease surveillance and monitoring), targeted resource mobilization needs to be conducted.

Furthermore, the probable funds (since unsecured) will require that consistent discussions and resource mobilization should be conducted to the agencies concerned. It must be mentioned that the bulk of the funding is premised on the HSS and CCEOP funding platform from Gavi support. To convert the probable funds to secured fund will mean that application for the platform succeeds.

Presented in table XIX is the categories of activities that may be delayed or unimplemented due to lack of funds

Table XVIII. Categories of activities indicating possible funding gap

	Composition of funding Gap by component				
	2018	2019	2020	2021	2022
Personnel	\$ 233,841	\$ 238,517	\$ 243,288	\$ 248,153	
Transport	\$ 283,600	\$ 137,594	\$ 297,298	\$ 140,867	
Activities and other recurrent costs	\$ 556,899	\$ 1,180,361	\$ 1,282,390	\$ 1,161,604	\$ 1,275,336
Logistics (vehicles, cold chain and other equipment)	\$ 72,828	\$ 811,824			
Supplemental immunization activities	\$ 1,110,054		\$ 471,654		

2.1.1 Sustainability of the EPI programme

	2017	2018	2019	2020	2021	2022
Per capita GDP (\$)	\$1,020	\$1,020	\$1,020	\$1,020	\$1,020	\$1,020
Total Health Expenditures (THE) per capita	\$91	\$91	\$91	\$91	\$91	\$91
GDP (\$)	\$2,047,345,020	\$2,075,283,582	\$2,089,395,510	\$2,103,603,399	\$2,117,907,902	\$2,132,309,676
Total Health Expenditures (THE \$)	\$182,655,291	\$185,147,849	\$186,406,854	\$187,674,421	\$188,950,607	\$190,235,471
Government Health Expenditures (GHE \$)	\$104,113,516	\$105,534,274	\$106,251,907	\$106,974,420	\$107,701,846	\$108,434,219

The sustainability of funding the EPI programme in Lesotho has been reviewed based on the macro economic projections for the country. The resource requirement per capita in the face of a projected zero growth in GDP for routine immunization (vaccine and operational cost) is expected to stay at a maximum of \$1.83 in 2022 from \$1.54 in 2018.

Table XIX. Resources requirement by category of activity

	2017	2018	2019	2020	2021	2022
Resource requirements for immunization per capita						
Routine and SIAS (Campaigns) includes vaccines and operational costs)	1.29	1.54	2.26	1.85	2.06	1.83
Routine only (includes vaccines and operational costs)	0.83	1.54	1.72	1.81	1.83	1.83
	2017	2018	2019	2020	2021	2022
Resource requirements for immunization						
Routine and SIAS (Campaigns) includes vaccines and operational costs)	\$2,591,944	\$3,139,414	\$4,626,384	\$3,808,956	\$4,281,325	\$3,820,026
Routine only (includes vaccines and operational costs)	\$1,658,056	\$3,139,414	\$3,516,330	\$3,722,693	\$3,809,671	\$3,820,026
Per DTP3 immunized child	\$50.13	\$90.52	\$100.70	\$105.89	\$107.64	\$107.20
Resource requirements for immunization as % Of Total Health Expenditures (THE)						
Routine and SIAS (Campaigns) includes vaccines and operational costs)	1.42%	1.70%	2.48%	2.03%	2.27%	2.01%
Routine only (includes vaccines and operational costs)	0.91%	1.70%	1.89%	1.98%	2.02%	2.01%
Funding gap (with secured funds only) as % Of Total Health Expenditures (THE)		0.31%	1.52%	0.93%	1.19%	0.91%
Resource requirements for immunization as % Government Health Expenditures						
Routine and SIAS (Campaigns) includes vaccines and operational costs)	2.49%	2.97%	4.35%	3.56%	3.98%	3.52%
Routine only (includes vaccines and operational costs)	1.59%	2.97%	3.31%	3.48%	3.54%	3.52%
Funding gap (with secured funds only) as % Government Health Expenditures		0.54%	2.67%	1.63%	2.10%	1.60%
Resource requirements for immunization as % of GDP						
Routine and SIAS (Campaigns) includes vaccines and operational costs)	0.13%	0.15%	0.22%	0.18%	0.20%	0.18%
Routine only (includes vaccines and operational costs)	0.08%	0.15%	0.17%	0.18%	0.18%	0.18%

From a slowed economic growth since 2015 from 5.6% to 2.3%, due to modest growth in the services sector and drought, as well as weak regional and global growth, and domestic growth expected to pick up in 2017 and 2018 to a projected 4%, boosted by an increase in construction and mining it is believed that the financing requirement to sustain the EPI programme will be accommodated.

Table IX. Aligning with GVAP, RISP and ADI, Lesotho 2018

GVAP Strategies	Key Activities	Activity included in cMYP			
Strategic objective 1: All countries commit to immunisation as a priority.		Yes	No	Not applicable	New activity needed/Comment
Establish and sustain commitment to immunization.	Ensure legislation or legal framework in all countries, including provisions for a budget line for immunisation, and for monitoring and reporting.		No		Immunization is included in the Health budget of Govt
	Develop comprehensive national immunisation plans that are part of overall national health plans through a bottom-up process including all stakeholders.	Yes			District annual and HF micro-plan to be consolidated (peer review meeting)
	Set ambitious but attainable country-specific targets within the context of morbidity and mortality reduction goals.	Yes			
	Scrutinise, defend, and more closely follow immunisation budgets, disbursements and immunisation programme activities.	Yes			Dialogue to seek option to do District fund transfer needed
	Support local civil society organizations and professional associations to contribute to national discussions of immunizations and health.	Yes			CSOs represented in TWG and ICC
Inform and engage opinion leaders on the value of immunization.	Explore models to promote collaboration between the stakeholders that generate evidence on immunization and those who use it to set priorities and formulate policies.	Yes			Equity study, KAP study (guiding improvement of priorities)
	Develop and disseminate the evidence base on the public health value of vaccines and immunization and the added value of achieving equity in access and use of immunization.	Yes			Dissemination of results planned (KAP, Equity study)

	Develop and disseminate the evidence base for the broad economic benefits of immunization for individuals, households, communities, and countries.	Yes			Sentinel surveillance data used to justify economic benefit
	Include immunization in the agendas of governing body meetings at all levels and in other social, health and economic forums.	Yes			Advocacy meeting with parliamentarians planned
	Create or strengthen independent bodies that formulate national immunization policies (for example, NITAGs or regional technical advisory groups).	Yes			Planned NITAG establishment
	Develop more effective ways for National Regulatory Agencies (NRAs), Health Sector Coordination Committees (HSCCs), and Interagency Coordination Committees (ICCs) to support immunization programmes as part of disease control programmes and preventive health care.	Yes			Planned NRA establishment ; Regularise ICC meetings
	Create regional forums and peer-to-peer exchange of information, best practices and tools.	Yes			Included New activity (district performance peer review meetings)
	Create expanded and more transparent mechanisms for aggregating, sharing, and using information to monitor commitments.	Yes			Planned to be monitored through ICC
STRATEGIC OBJECTIVE 2					
GVAP Strategies	Key Activities	Activity included in cMYP			
Strategic objective 2: Individuals and communities understand the value of vaccines and demand immunization as both their right and responsibility.		Yes	No	Not applicable	New activity needed
Engage individuals and communities on the benefits of immunization and hear their concerns.	· Engage in a dialogue which both transmits information and responds to people's concerns and fears.	Yes			Through the linkage with community using the HF microplans
	· Utilise social media tools and lessons from commercial and social marketing efforts.	Yes			To use local radio as it is high coverage

	<ul style="list-style-type: none"> · Leverage new mobile and Internet-based technologies. 	Yes			planned SMS reminders in defaulter tracing
	<ul style="list-style-type: none"> · Include immunization in the basic education curriculum. 		No		Planned to be included
	<ul style="list-style-type: none"> · Conduct communications research. 		No		KAP conducted plan to implement recommendations
Create incentives to stimulate demand.	<ul style="list-style-type: none"> · Create incentives to households and health workers for immunization, where appropriate and while respecting the autonomy of beneficiaries (for example, cash or in-kind transfers, bundling of services, media recognition). 		NA		Immunization services are free
	<ul style="list-style-type: none"> · Conduct social research to improve the delivery of immunization services and the ability to meet the needs of diverse communities. 	Yes			To address the findings of the KAP 2017 (Dissemination planned)
Build advocacy capacity.	<ul style="list-style-type: none"> · Recruit new voices, including those of educators, religious leaders, traditional and social media personalities, family physicians, community health workers, and trained immunization champions (among others). 		No		
	<ul style="list-style-type: none"> · Train healthcare workers on effective communication techniques, especially to address vaccine hesitancy and to respond to reports of serious adverse events following immunization in order to maintain trust and allay fears. 	Yes			
	<ul style="list-style-type: none"> · Engage, enable and support in-country CSOs to advocate to local communities and policy-makers and in local and global media regarding the value of vaccines. 	Yes			they are engaged
	<ul style="list-style-type: none"> · Create national or regional advocacy plans that involve in-country CSOs. 		NA		

	· Link global, national and community advocacy efforts with professional and academic networks.		No		
STRATEGIC OBJECTIVE 3					
GVAP Strategies	Key Activities	Activity included in cMYP			
Strategic objective 3: The benefits of immunization are equitably extended to all people.		Yes	No	Not applicable	New activity needed
Develop and implement new strategies to address inequities.	· Recast "Reaching Every District" to "Reaching Every Community" to address inequities within districts.	Yes			
	· Engage underserved and marginalised groups to develop locally tailored, targeted strategies for reducing inequities.	Yes			Including Urban unreached communities
	· Introduce appropriate new vaccines in national immunization programmes (see also Objective 5).	Yes			HPV, IPV
	· Establish a life course approach to immunization planning and implementation, including new strategies to ensure equity across the life span.	Yes			
	· Prevent and respond to vaccine-preventable diseases during disease outbreaks, humanitarian crises, and in conflict zones.	Yes			
Build knowledge base and capacity to enable equitable delivery.	· Track each individual's immunization status, leveraging immunization registries, electronic databases and national identification number systems.	Yes			Through the village health workers and register
	· Take advantage of community structures to enhance communication and deliver services (for example, traditional birth attendants, birth registries).	Yes			
	· Involve CSOs in community outreach and planning.	Yes			
	· Develop new approaches to community engagement for urban and peri-urban areas.	Yes			RED HF microplan to focus urban and rural unreached

	<ul style="list-style-type: none"> · Train health workers and CSOs on how to engage communities, identify influential people who can assist in planning, organizing and monitoring health and immunization programmes, identify community needs and work with communities to meet those needs. 	yes			Through RED Microplan
	<ul style="list-style-type: none"> · Conduct operational and social science research to identify successful strategies to reduce inequities and improve the quality and delivery of immunization services. 		No		2017 KAP and Equity assesment result available
STRATEGIC OBJECTIVE 4					
GVAP Strategies	Key Activities	Activity included in cMYP			
Strategic objective 4: Strong immunization systems that are an integral part of a well functioning health system.		Yes	No	NA	New activity needed
Develop comprehensive and coordinated approaches.	<ul style="list-style-type: none"> · Ensure that global vaccine programmes focusing on eradication and elimination goals (for example, polio and measles campaigns) are incorporated into national immunization programmes and do not operate independently. 	Yes			
	<ul style="list-style-type: none"> · Ensure that new vaccine deployment is accompanied by comprehensive plans to control targeted diseases. 	Yes			
	<ul style="list-style-type: none"> · Ensure coordination between the public and private sectors for new vaccine introduction, reporting of vaccine-preventable diseases and administration of vaccines, and ensure quality of vaccination in the public and private sectors. 	Yes			Using one standard national reporting form including Private
	<ul style="list-style-type: none"> · Consider the inclusion of vaccines (as appropriate to national priorities) to health programmes across the life course. 	Yes			
Strengthen monitoring and surveillance systems.	<ul style="list-style-type: none"> · Improve the quality of all immunization administrative data and promote its analysis and use at all administrative levels to improve programme performances. 	Yes			DQR planned to guide

	<ul style="list-style-type: none"> · Develop and promote the use of new technologies for collection, transmission and analysis of immunization data. 	Yes			Integrated Supervisory checklist to be used and use mobile technology
	<ul style="list-style-type: none"> · Further strengthen and expand disease surveillance systems to generate information for decision-making, monitoring the impact of immunization on morbidity and mortality and changes in disease epidemiology. 	Yes			Surveillance and coverage data used to guide impact monitoring
	<ul style="list-style-type: none"> · Ensure capacity for vaccine safety activities, including capacity to collect and interpret safety data, with enhanced capacity in countries that introduce newly developed vaccines. 	Yes			AEFI training on notification planned
Strengthen capacity of managers and frontline workers.	<ul style="list-style-type: none"> · Ensure that immunization and other primary health care programmes have adequate human resources to schedule and deliver predictable services of acceptable quality. 	Yes			Human resources division engaged
	<ul style="list-style-type: none"> · Increase levels of pre-service, in-service and post-service training for human resources, and develop new, relevant curricula that approach immunization as a component of comprehensive disease control. 	Yes			Curriculum review planned
	<ul style="list-style-type: none"> · Promote coordinated training and supervision of community-based health workers. 	Yes			EPI to engage with other units to coordinate the planned EPI and VPD surveillance training of CHWs
Strengthen infrastructure and logistics.	<ul style="list-style-type: none"> · Innovate to improve cold chain capacity and logistics, as well as waste management. 	Yes			Inventory to be used; SOP to be developed
	<ul style="list-style-type: none"> · Minimize the environmental impact of energy, materials and processes used in immunization supply systems, both within countries and globally. 	Yes			Coordinate with relevant units and develop interim plan
	<ul style="list-style-type: none"> · Staff supply systems with adequate numbers of competent, motivated and empowered personnel at all levels. 	Yes			They require capacity building and monitoring
	<ul style="list-style-type: none"> · Establish information systems that help staff accurately track the available supply. 	Yes			Put in place, DVDMT or SMT
STRATEGIC OBJECTIVE 5					

GVAP Strategies	Key Activities	Activity included in cMYP			
		Yes	No	Not applicable	New activity needed
Strategic objective 5: Immunization programmes have sustainable access to predictable funding, quality supply and innovative technologies.					
Increase total amount of funding.	· Establish a commitment for governments to invest in immunization according to their ability to pay and the expected benefits.	Yes			
	· Engage new potential domestic and development partners and diversify sources of funding.	Yes			
	· Develop the next generation of innovative financing mechanisms.				
Increase affordability for middle-income countries.	· Explore differential pricing approaches to define explicit criteria for price tiers and the current and future prices to be made available to lower middle-income and middle-income countries.		No		
	· Explore pooled negotiation or procurement mechanisms for lower-middle-income and middle income countries.		No		
Improve allocation of funding in low- and middle-income countries.	· Strengthen budgeting and financial management in-country to better integrate financial and health care planning and priority setting.	Yes			
	· Coordinate funding support from development partners and other external sources.		No		
	· Evaluate and improve funding support mechanisms on the basis of their effectiveness in reaching disease goals.	Yes			
	· Base funding on transparency and objectivity in order to ensure the sustainability of programmes.	Yes			
	· Promote the use of cost and cost-benefit arguments in fund raising, decision-making, and defence of immunization funding.		No		
	· Explore pay-for-performance funding systems.		No		
Secure quality supply.	· Build and support networks of regulators and suppliers to share best practices and to improve quality assurance capabilities and quality control.		No		

	· Develop tools to strengthen global standardization of manufacturing and regulatory processes.	Yes			
	· Strengthen national regulatory systems and develop globally harmonized regulations.	Yes			
	· Ensure a forum where countries can communicate expected demand for vaccines and technologies and provide guidance to manufacturers on desired product profiles.	Yes			
STRATEGIC OBJECTIVE 6					
GVAP Strategies	Key Activities	Activity included in cMYP			
Strategic objective 6: Country, regional and global R&D innovations maximize the benefits of immunization.		Yes	No	Not applicable	New activity needed
Expand capabilities and increase engagement with end-users.	· Engage with end users to prioritise vaccines and innovations according to perceived demand and added value.			NA	
	· Establish platforms for exchange of information on immunization research and consensus building.	Yes			Dissemination of results planned (KAP, Equity study)
	· Build more capacity and human resources in low- and middle-income countries to conduct R&D and operational research.			NA	
	· Increase networking among research centres for efficient building of partnerships among high-, middle- and low-income countries' institutions.		No		
	· Promote collaboration between traditional research disciplines and scientists from disciplines not previously engaged in vaccine research.	Yes			CRS disease burden estimation through university
Improve programme efficiencies and increase coverage and impact.	· Research the use of more effective information through modern communication technologies.			NA	
	· Conduct representative epidemiological, immunological, social and operational studies and investigations of vaccine impact to guide health economics analysis.			NA	

	· Perform operational research on improved delivery approaches for life course immunization, and vaccination in humanitarian emergencies, fragile states and countries in and emerging from conflict.	Yes			Dissemination of results planned (KAP, Equity study)
	· Perform research on interference effects and optimum delivery schedules.			NA	
	· Perform research to develop improved diagnostic tools for conducting surveillance in low-income countries.			NA	

Annex 1

Table XX GVAP ADI Checklist